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WALKER RIVER IRRIGATION DISTRICT

FILED  
JUN 23 12 28 PM '95  
CLERK  
U.S. DISTRICT COURT  
RENO, NEVADA

IN THE UNITED STATES DISTRICT COURT  
FOR THE DISTRICT OF NEVADA

UNITED STATES OF AMERICA,	)	IN EQUITY NO. C-125-ECR
	)	SUBFILE NO. C-125-C
Plaintiff,	)	
	)	
WALKER RIVER PAIUTE TRIBE,	)	
	)	
Plaintiff-Intervenor,	)	
	)	
vs.	)	MOTION TO VACATE
	)	SCHEDULE FOR SERVING
	)	RESPONSES TO MINERAL
WALKER RIVER IRRIGATION DISTRICT,	)	COUNTY MOTION TO
a corporation, et al.,	)	INTERVENE; TO ESTABLISH
	)	DATE FOR COMPLETION TO
Defendants.	)	SERVICE; TO ESTABLISH
	)	SCHEDULE FOR RESPONSES
	)	TO MINERAL COUNTY MOTION
	)	TO INTERVENE AFTER
	)	COMPLETION OF SERVICE

Pursuant to Rule 6 of the Federal Rules of Civil Procedure and Rule 150 of the Rules of Practice of this Court, the Walker River Irrigation District (the "District") moves the Court for:

- (1) An order vacating the schedule for serving responses to Mineral County's Motion

1 to Intervene ("Responses"), which schedule was set forth in paragraph 6 of this Court's February  
2 9, 1995, Order Requiring Service of and Establishing Briefing Schedule Regarding the Motion  
3 to Intervene of Mineral County (the "Service Order");

4 (2) An order establishing a date for Mineral County to complete service of Mineral  
5 County's Intervention Documents as required by the Service Order; and  
6

7 (3) An order establishing a new schedule for service of responses to Mineral  
8 County's Motion to Intervene after completion of service as required by the Service Order and  
9 any amendment thereto.

10 This Motion is made on the ground that service in this matter is not complete and that  
11 until service is complete the Court should not require the service of any responses to Mineral  
12 County's Motion to Intervene. This Motion is based upon all of the pleadings and papers on  
13 file herein and on the points and authorities which follow.  
14

15 DATED this 22nd day of June, 1995.

16 GORDON H. DePAOLI  
17 DALE E. FERGUSON  
18 WOODBURN AND WEDGE  
19 P.O. Box 2311  
20 Reno, Nevada 89505

21 By Gordon H. DePaoli  
22 GORDON H. DePAOLI  
23 Attorney for the Walker River  
24 Irrigation District  
25  
26  
27  
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## POINTS AND AUTHORITIES

### I. BACKGROUND

On or about October 25, 1994, Mineral County, Nevada filed several documents with this Court in an attempt to intervene in the subproceeding which bears docket number C-125-B. The documents filed included the following: (1) Notice of Motion and Motion of Mineral County of Nevada for Intervention; (2) Mineral County's Proposed Petition to Intervene and an attached Proposed Order granting intervention; (3) Memorandum of Points and Authorities in Support of Mineral County's Proposed Petition to Intervene (the "Memorandum"), together with a State of Nevada Certificate of Appropriation of Water held by the Nevada Department of Wildlife attached as Exhibit A, and a Resolution of the Board of Mineral County Commissioners attached as Exhibit B; (4) Affidavits in support of the Memorandum of Marlene Bunch, Herman F. Staat, Louis Thompson (including several attached statistical graphs) and Kelvin J. Buchanan (together with Attachment A consisting of the Walker River Basin Water Rights Model, Nevada Department of Conservation and Resources, June, 1993, and Attachment B consisting of the Office of Assessment Technology Memorandum, August, 1993).<sup>1</sup> Mineral County mailed the Original Intervention Documents to various parties including the United States, the Walker River Paiute Tribe, the California State Water Resources Control Board, California Trout, the United States Board of Water Commissioners and the Walker River Irrigation District (the "District").

As a result of Mineral County filing the Original Intervention Documents, on approximately November 15, 1994, several interested parties entered into a stipulation

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<sup>1</sup>For convenience these pleadings, affidavits, exhibits and attachments are hereinafter collectively referred to as the "Original Intervention Documents."

1 concerning Mineral County's Motion to Intervene and for Pretrial Conference Thereon (the  
2 "Stipulation"). The Stipulation requested a pretrial conference and required the parties to file  
3 reports prior to that conference addressing the identity of the persons who should receive notice  
4 of and an opportunity to respond to the Original Intervention Documents. The Court approved  
5 the Stipulation through Minutes of the Court dated November, 17, 1994.  
6

7 The parties to the Stipulation filed their respective reports and a pretrial conference was  
8 held on January 3, 1995. Several issues were discussed by the parties at the pretrial conference  
9 including the need for Mineral County to clarify its Proposed Petition to Intervene. In addition,  
10 counsel for Mineral County stated a motion for preliminary injunction might be filed.

11 As a result of the conference, on February 9, 1995, the Court entered an Order Requiring  
12 Service of and Establishing Briefing Schedule Regarding the Motion to Intervene of Mineral  
13 County (the "Service Order"). The Service Order directed the Court Clerk to establish a new  
14 subfile, C-125-C, for filings related to the Original Intervention Documents. It also provided  
15 that:  
16

17 2. Within thirty (30) days of the entry of this Order, Mineral  
18 County shall file: (a) its revised motion to intervene; (b) its  
19 revised points and authorities in support thereof; (c) a revised  
20 proposed complaint-in-intervention which clarifies the basis for  
21 Mineral County's claims to water from the Walker River for  
22 Walker Lake and which identifies the persons or entities against  
23 whom such claims are proposed to be asserted; and (d) any  
24 motion for preliminary injunction, supporting points and  
authorities and any other supporting documents which Mineral  
County may choose to file. The documents filed pursuant to this  
paragraph 2 are hereinafter sometimes collectively referred to as  
"Mineral County's Intervention Documents."

25 Service Order at paragraph 2.

26 In response to paragraph 2 of the Service Order, on approximately March 10, 1995,  
27 Mineral County filed the following documents: (1) Mineral County's Amended Complaint in  
28

Intervention; (2) Amended Memorandum of Points and Authorities in Support of Mineral County's Amended Complaint in Intervention; (3) Motion for Preliminary Injunction; Memorandum of Points and Authorities; Affidavit of Kelvin J. Buchanan, P.E.; Affidavit Gary L. Vinyard, PhD. This second affidavit of Kelvin J. Buchanan (the first having been filed with the Original Intervention Documents), included a Ditch Map, USDA, as Attachment C, copies of several photographs as Attachment D, several statistical charts as Attachment E, and an article entitled Walker Lake Proposal as Attachment F.<sup>2</sup> It is important to note that the Revised Intervention Documents refer to and rely upon some of the Original Intervention Documents and that the proposed amended Complaint-in-Intervention does not expressly identify the persons or entities against whom Mineral County's claims are proposed to be asserted.

## II. MINERAL COUNTY'S ATTEMPTED COMPLIANCE WITH THE SERVICE ORDER TO DATE

The Service Order outlined the procedure to be followed with regard to service of Mineral County's Intervention Documents, as defined in paragraph 2 of the Service Order. The Service Order provided:

3. On or before May 10, 1995, pursuant to Rule 4 of the Federal Rules of Civil Procedure, Mineral County shall serve Mineral County's Intervention Documents on all claimants to the waters of the Walker River and its tributaries...

4. If Mineral County intends to seek a waiver of service of Mineral County's Intervention Documents pursuant to the provisions of Rule 4(d) of the Federal Rules of Civil Procedure, Mineral County shall allow the person served 30 days to return the waiver of service and shall include with the mailing the attached Notice of Motion to Intervene, Proposed Complaint-in-Intervention of Mineral County and Request for Waiver of

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<sup>2</sup>For convenience these pleadings, affidavits, exhibits and attachments are hereinafter referred to as the "Revised Intervention Documents."

1                   Personal Service of Motions<sup>3</sup> and the attached Waiver of Personal  
2                   Service of Motions.

3                   5. In any situation where service of Mineral County's  
4                   Intervention Documents is not waived, in addition to Mineral  
5                   County's Intervention Documents, Mineral County shall also serve  
6                   the attached Notice in Lieu of Summons properly issued by the  
7                   Clerk of the Court.

8                   Service Order, at paragraphs 3, 4 and 5. Mineral County has attempted service in accordance  
9                   with the waiver provisions of Rule 4(d) of the Federal Rules of Civil Procedure as discussed  
10                  in paragraph 4 of the Order.

11                 In seeking waivers of service, Mineral County attempted to mail the following  
12                 documents to the individuals and entities described in paragraph 3 of the Order: (1) the Revised  
13                 Intervention Documents<sup>4</sup>; (2) Notice of Motion to Intervene, Proposed Complaint-In-Intervention  
14                 and Motion for Preliminary Injunction of Mineral County and Request for Waiver of Personal  
15                 Service of Motions; (3) Waiver of Personal Service of Motions; (4) Duty to Avoid Unnecessary  
16                 Costs of Service of Summons and Other Documents; (5) the Service Order; and (6) a "Notice"  
17                 stating that the "exhibits referred to in the pleadings of Mineral County are available for  
18                 review" at one of four addresses. See, Proof of Service by Mailing without attachments,  
19                 attached hereto as Exhibit A. It is not entirely clear that every mailing included all of those  
20                 documents.

21                 It is clear, however, that Mineral County's mailing failed to include any of the affidavits  
22                 or exhibits relied on by Mineral County in the Revised Intervention Documents, including those  
23                 

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24  
25                 <sup>3</sup>This document, attached to the Service Order, was actually styled "Notice of Motion  
26                 to Intervene, Proposed Complaint-In-Intervention and Motion for Preliminary Injunction of  
27                 Mineral County and Request for Waiver of Personal Service."

28                 <sup>4</sup>As explained fully below, the Revised Intervention Documents mailed by Mineral  
County did not include any attachments or exhibits.



1 which were filed with the Original Intervention Documents. Mineral County failed to serve the  
 2 two exhibits, six affidavits, and six attachments to those affidavits, that it relied on to support  
 3 the Revised Intervention Documents. Instead, Mineral County served a notice which stated that  
 4 these exhibits, affidavits and attachments could be reviewed at one of four locations. See  
 5 Notice, attached hereto as Exhibit B.

6  
 7 In not serving the exhibits, affidavits and attachments on which it relied, Mineral County  
 8 failed to comply with paragraph 3 of the Service Order. Paragraph 3 of the Service Order  
 9 specifically required Mineral County to serve the documents described in paragraph 2 of the  
 10 Service Order. The documents described in paragraph 2 included the exhibits, affidavits and  
 11 attachments relied upon by Mineral County in the Revised Intervention Documents. Nothing  
 12 contained in the Order allowed Mineral County to unilaterally decide not to serve the exhibits,  
 13 affidavits and attachments, and instead place them on file at certain locations. However, the  
 14 Waiver of Personal Service sought by Mineral County provides for a waiver of "objections  
 15 based on a defect, if any, in the manner in which these documents have been provided to me."

16  
 17 [Emphasis added]. See Waiver attached as Exhibit C.

18  
 19 Paragraph 3 of the Service Order requires service pursuant to Rule 4 of the Federal  
 20 Rules of Civil Procedure on more than 1,000 persons or entities. See Attachment to Proof of  
 21 Service by Mailing, Docket No. 23. Under Rule 4(d), service is not completed by merely  
 22 mailing a request for waiver of service. As stated in the comments to that Rule, "if the waiver  
 23 is not returned and filed, . . . the action will not otherwise proceed until formal service is  
 24 effected." As of June 20, 1995, not one waiver of service has been filed in this matter.  
 25 Counsel for Mineral County has stated that less than 10% of the persons served had returned  
 26 waivers. Mineral County's failure to comply with the Service Order, by not mailing all of the  
 27 documents on which it relied, played a major part in the low percentage of return of waivers

of service. It is not clear why the waivers which have been returned have not been filed with the Court.

**III. THE COURT SHOULD VACATE THE SCHEDULE FOR SERVING RESPONSES TO MINERAL COUNTY'S MOTION TO INTERVENE, ESTABLISH A DATE BY WHICH SERVICE IS TO BE COMPLETE AND ESTABLISH A NEW SCHEDULE FOR RESPONSES TO THE MOTION TO INTERVENE AT LEAST SIXTY (60) DAYS AFTER MINERAL COUNTY HAS COMPLETED SERVICE**

The Service Order resulted from the Court's ruling on January 3, 1995, that Mineral County's motion to intervene must be served on all persons who might be affected by it. The service was to comply with Rule 4 of the Federal Rules of Civil Procedure and was to be completed by May 10, 1995. The July 11, 1995 schedule for responding to the motion to intervene was established based upon an assumption that service would be completed by May 10, 1995 and that all persons should have at least 60 days to respond to the motion. It was intended that all persons required to be served have an opportunity to participate in the issues related to the intervention of Mineral County in this action.

It is clear that service in compliance with the Service Order is not complete. Although Mineral County filed a document entitled "Proof of Service by Mailing" on June 2, 1995, that mailing was not the service required by Rule 4 or the Service Order.<sup>5</sup> As of June 20, 1995, the Court's file reflected that not one waiver of service had been filed. There is no proof of personal service with respect to any person who did not return a waiver of service. Under Rule 4(d)(4) and the Service Order, this proceeding cannot and should not proceed until service is complete. In order to make certain that all persons to be served under paragraph 2 of the Service Order have an opportunity to participate in the issues related to the Revised Intervention

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<sup>5</sup>The Proof of Service by Mailing is quite confusing. One cannot tell the date on which a mailing was made to a specific person. Moreover, the attachments suggest that multiple mailings may have been made to the same person at the same address.



1 Documents, the date for serving Responses should be vacated, a date for completion of service  
2 in compliance with Rule 4 and the Service Order should be established and a new schedule for  
3 responding to the Motion to Intervene should be established. Moreover, if Mineral County  
4 complies with the provision in the Service Order which requires it to identify in its proposed  
5 complaint-in-intervention the persons or entities it seeks to sue, the possibility of serving  
6 multiple copies of the Mineral County Intervention Documents on the same person will be  
7 avoided.  
8

9 DATED this 22<sup>nd</sup> day of June, 1995.

10 GORDON H. DePAOLI  
11 DALE E. FERGUSON  
12 WOODBURN AND WEDGE  
13 P.O. Box 2311  
14 Reno, Nevada 89505

15 By Gordon H. DePaoli  
16 GORDON H. DePAOLI  
17 Attorney for the Walker River  
18 Irrigation District  
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FILED  
JUN 23 1995 PM 3:35  
CLERK  
DEPUTY

TREVA J. HEARNE, ESQ. (Bar No. 004450)  
JAMES SPOO, ESQ. (Bar No. 001018)  
ZEH, SPOO & HEARNE  
450 Marsh Avenue  
Reno, Nevada 89509  
702/323-4599

Attorneys for Intervenor  
MINERAL COUNTY OF NEVADA

IN THE UNITED STATES DISTRICT COURT  
FOR THE DISTRICT OF NEVADA

UNITED STATES OF AMERICA,

Plaintiff,

WALKER RIVER PAIUTE  
TRIBE,

Plaintiff-Intervenor,

vs.

WALKER RIVER IRRIGATION  
DISTRICT, a corporation, et al.

Defendants.

IN EQUITY NO. C-125s  
Subfile No. C-125-B

**PROOF OF SERVICE BY  
MAILING**

**EXHIBIT A**

1 WALKER RIVER IRRIGATION )  
2 DISTRICT, )  
3 )  
4 Petitioner, )  
5 )  
6 vs. )  
7 )  
8 CALIFORNIA STATE WATER )  
9 RESOURCES CONTROL BOARD, )  
10 W. DON MAUGHAN, EDWIN H. )  
11 FINSTER, ELISEO M. )  
12 SAMANIEGO, JOHN CAFFREY )  
13 and DARLENE E. RUIZ, Members )  
14 of the California Water Resources )  
15 Control Board, )  
16 )  
17 Respondents. )  
18 )  
19 )  
20 )  
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**PROOF OF SERVICE BY MAILING**

We are each over the age of 18 years and not parties to the within action. Our addresses are P.O. Box 476, Mina, Nevada 89422 and Po box 750 Hawthorne NV 89415, respectively.

On April 10, 12, 18, 1995, we served:

**NOTICE OF MOTION; MOTION OF MINERAL COUNTY OF NEVADA FOR INTERVENTION AND AMENDED POINTS AND AUTHORITIES IN SUPPORT THEREOF; MINERAL COUNTY'S AMENDED COMPLAINT-IN-INTERVENTION; AMENDED MEMORANDUM OF POINTS AND AUTHORITIES IN SUPPORT OF MINERAL COUNTY'S AMENDED COMPLAINT-IN-INTERVENTION; MOTION FOR PRELIMINARY INJUNCTION AND MEMORANDUM OF POINTS AND AUTHORITIES IN SUPPORT THEREOF; ORDER REQUIRING SERVICE OF AND ESTABLISHING SCHEDULE REGARDING THE MOTION TO INTERVENE OF MINERAL COUNTY AND NOTICE OF MOTION TO INTERVENE; PROPOSED COMPLAINT-IN-INTERVENTION AND MOTION FOR PRELIMINARY INJUNCTION OF MINERAL COUNTY AND REQUEST FOR WAIVER OF PERSONAL SERVICE OF MOTIONS**

on each person or entity named below by enclosing a copy in an envelope addressed as shown on the attached sheets and personally placing the envelopes for collection and mailing on the date and at the place shown below.

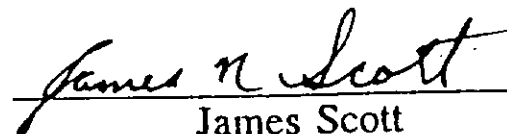
Date of Mailing: 4/10/95, 4/12/95, 4/18/95  
Place of Mailing: U.S. Post Office, Hawthorne, Nevada. & Mina, Nevada

We declare under penalty of perjury under the laws of the United States of America that the foregoing is true and correct.

We declare that we made this mailing at the direction of a member of the bar of this Court.

Executed this 29 day of May, 1995, at Hawthorne, Nevada.

  
Louis Thompson

  
James Scott

N O T I C E  
- - - - -

The exhibits referred to in the pleadings of Mineral County are available for review at the following addresses:

The United States District Court  
300 Booth St.  
Reno, Nevada

The law offices of:  
Zeh, Spoo and Hearne  
450 Marsh Ave.  
Reno, Nevada

The Lyon County Library  
20 Nevin Way  
Yerrington, Nevada

The Mono County Library  
94 School Street North  
Bridgeport, California

Any questions, call (702)--323-4599.

1 TREVA J. HEARNE, ESQ.  
2 JAMES SPOO, ESQ.  
3 ZEH, SPOO & HEARNE  
4 450 Marsh Avenue  
5 Reno, Nevada 89509  
6 (702)323-4599  
7  
8 Attorneys for Intervenor  
9 MINERAL COUNTY OF NEVADA  
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IN THE UNITED STATES DISTRICT COURT  
FOR THE DISTRICT OF NEVADA

11 UNITED STATES OF AMERICA,

12 Plaintiff,

13 WALKER RIVER PAIUTE TRIBE,

14 Plaintiff-Intervenor,

15 vs.

16 WALKER RIVER IRRIGATION DISTRICT,  
17 a corporation, et al.,

18 Defendants.

IN EQUITY NO. C-125-ECR  
SUBFILE NO. C-125-C

WAIVER OF PERSONAL SERVICE  
OF MOTIONS

19 TO: Zeh, Spoo & Hearne, attorneys for proposed  
20 Plaintiff/Intervenor, Mineral County, Nevada

21 I acknowledge receipt of your request that I waive  
22 personal service of the documents involving the motion to  
23 intervene of Mineral County, Nevada, in the action of United  
24 States of America, Plaintiff v. Walker River Irrigation District  
25 et al., Defendants, which is Case No. C-125, Subfile No. C-125-C,  
26 in the United States District Court for the District of Nevada.  
27 I have also received a copy of the motion to intervene of Mineral  
28 County, the proposed complaint-in-intervention of Mineral County

EXHIBIT C



1 the motion for preliminary injunction of Mineral County, and the  
2 Order Requiring Service of and Establishing Briefing Schedule  
3 Regarding the Motion to Intervene of Mineral County, along with  
4 two copies of this Waiver. I have also received a means by which  
5 I can return this signed waiver to you without cost to me.

6 I agree to save the cost of personal service of the  
7 documents, as above-described, by not requiring that I (or the  
8 entity on whose behalf I am acting) be served with judicial  
9 process in the manner provided by Federal Rules of Civil  
10 Procedure, Rule 4. I (or the entity on whose behalf I am acting)  
11 will retain all defenses or objections to this matter or to the  
12 jurisdiction or venue of the Court except for objections based on  
13 a defect, if any, in the manner in which these documents have been  
14 provided to me.

15 I understand, that if I (or the entity on whose behalf  
16 I am acting) do not appear and respond to the motion to intervene,  
17 by July 11, 1995, and if the Court enters further orders with  
18 respect to answers or other responses to the proposed complaint-  
19 in-intervention or responses to the Motion for Preliminary  
20 Injunction, that I (or the entity on whose behalf I am acting)

21 ///

22 ///

23 ///

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25 ///

26 ///

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1 shall nevertheless be deemed to have notice of those subsequent  
2 orders of the Court.

3 DATED this \_\_\_\_ day of \_\_\_\_\_, 1995.

4

5

\_\_\_\_\_  
(Signature)

6

7

\_\_\_\_\_  
(Printed name and title, if any)

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\_\_\_\_\_  
(Company or entity, if any)

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**CERTIFICATE OF SERVICE BY MAIL**

I certify that I am an employee of Woodburn and Wedge, and that on this date, pursuant to FRCP 5(b), I deposited in the United States mail at Reno, Nevada, a true copy of the foregoing document, addressed to:

Shirley A. Smith  
Asst. U.S. Attorney  
100 W. Liberty St., #600  
Reno, Nevada 89509

Richard R. Greenfield  
Dept. of the Interior  
Two North Central Ave., #500  
Phoenix, AZ 85004

George Benesch  
Benesch & Fermoile  
P.O. Box 3197  
Reno, NV 89505

Western Nevada Agency  
Bureau of Indian Affairs  
1677 Hot Springs Road  
Carson City, NV 89706

Jim Weishaupt, General Manager  
WRID  
P.O. Box 820  
Yerington, NV 89447

R. Michael Turnipseed, P.E.  
Division of Water Resources  
State of Nevada  
123 West Nye Lane  
Carson City, NV 89710

James T. Markle  
State Water Resources  
Control Board  
P.O. Box 100  
Sacramento, CA 95814

Scott McElroy  
Greene, Meyer & McElroy  
1007 Pearl Street  
Boulder, CO 80302

John Kramer  
Dept. of Water Resources  
1416 Ninth Street  
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Enerson  
Three Embarcadero Center  
San Francisco, CA 94111

Richard E. Olson, Jr.  
Claassen and Olson  
P.O. Box 2101  
Carson City, NV 89702

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Land and Natural Resources  
Federal Bldg., Dr. 3607  
999 18th Street, Ste. 945  
Denver, CO 80202

Ross E. deLipkau  
P.O. Box 2790  
Reno, Nevada 89505

Roger Johnson  
Water Resources Control Board  
State of California  
P.O. Box 2000  
Sacramento, CA 95810

1 Garry Stone  
2 290 South Arlington  
3 Reno, NV 89510

4 Linda Bowman  
5 Vargas & Bartlett  
6 P.O. Box 281  
7 Reno, Nevada 89504

8 Susan Joseph-Taylor  
9 Deputy Attorney General  
10 State of Nevada  
11 198 So. Carson Street  
12 Carson City, Nevada 89710

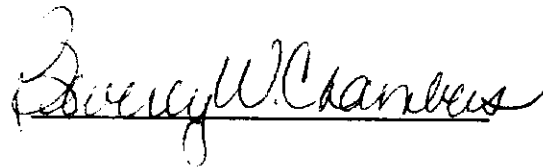
Mary Hackenbracht  
Deputy Attorney General  
State of California  
2101 Webster Street  
Oakland, CA 94612-3049

Roger Bezayiff  
Water Master  
U.S. Board of Water  
Commissioners  
P.O. Box 853  
Yerington, Nevada 89447

13 **VIA HAND DELIVERY:**

14 Jim Spoo  
15 Zeh, Spoo & Hearne  
16 450 Marsh Avenue  
17 Reno, Nevada 89509

18 DATED this 22nd day of June, 1995.

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