## Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 1 of 116

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1
                     UNITED STATES DISTRICT COURT
                          DISTRICT OF NEVADA
       BEFORE THE HONORABLE WILLIAM G. COBB, MAGISTRATE JUDGE
                               ---000---
 3
    United States of America, : No. 3:73-cv-0125-RCJ-WGC
                                         3:73-cv-0127-RCJ-WGC
 5
                  Plaintiff,
                                  :
                                        3:73-cv-0128-RCJ-WGC
 6
                                   : February 7, 2013
             -vs-
 7
      Walker River Irrigation
      District, et al.,
                                  : United States District Court
                                  : 400 S. Virginia Street
 8
                  Defendant.
                                 : Reno, Nevada 89501
 9
10
11
                    TRANSCRIPT OF STATUS CONFERENCE
12
13
    APPEARANCES:
14
    FOR THE UNITED STATES:
                                       Guss Guarino
15
                                       Susan Schneider
                                       Eileen Rutherford
16
                                       David L. Negri
                                       USDOJ Attorneys Office
17
18
   FOR PETITIONER/DEFENDANT(s):
                                       George N. Benesch
                                       Marta Adams
19
                                       Michael Neville
                                       Therese Ure
20
                                       Michael Hoy
                                       Christopher Watson
21
                                       Attorneys at Law
    FOR THE SWAINSTON TRUST:
22
                                       Harry Swainston
23
                                       Wes Williams
    FOR WALKER RIVER PAIUTE TRIBE:
24
                                       Attorney at Law
25
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# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 2<sup>2</sup> of 116

1	APPEARANCES: (Cont')	
2		
3	FOR WALKER RIVER IRRIGATION DISTRICT:	Gordon DePaoli Dale Ferguson
4		
5		Attorneys at Law
6	FOR MINERAL COUNTY:	Simeon Herskovits Attorney at Law
7 8	FOR MONO COUNTY:	Stacey Simon Attorney at Law
9	FOR U.S. WATER COMMISSIONER'S BOARD:	
10		Karen Peterson Attorney at Law
11		Jim Shaw
12		Watermaster
13		
14	Proceedings recorded by mechani computer-aided transcript	cal stenography produced by
15	compacti alaca transcript	
16		
17	<u>-</u>	KATHRYN M. FRENCH, RPR, CCR NEVADA LICENSE NO. 392
18		CALIFORNIA LICENSE NO. 8536
19		
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22		
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24		
25		

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 3 of 116

Reno, Nevada, Thursday, February 7, 2013, 10:15 a.m. 1 2 ---000---3 THE CLERK: Please rise. 4 The United States District Court for the District 5 of Nevada is now in session. The Honorable William G. Cobb 6 7 presiding. 8 THE COURT: Please be seated everyone. 9 THE CLERK: This is date and time set for a 10 Status Conference in case numbers 3:73-cv-125-RCJ-WGC; 3:73-cv-127-RCJ-WGC; and 3:73-cv-128-RCJ-WGC; the United 11 12 States of America versus Walker River Irrigation District, 13 and others. 14 If I may have plaintiffs' counsel begin. 15 MR. GUARINO: Thank you. Guss Guarino for the 16 United States. 17 MR. NEGRI: Your Honor, David Negri also for 18 the United States. 19 MR. HERSKOVITS: Good morning, Your Honor. 20 Simeon Herskovits for Mineral County. 21 MR. WILLIAMS: Wes Williams, Junior, for the 22 Walker River Paiute Tribe. 23 MR. DEPAOLI: Gordon DePaoli for the Walker 24 River Irrigation District. 25 MR. FERGUSON: Dale Ferguson for the Walker

#### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 4 of 116

- 1 River Irrigation.
- MS. PETERSON: Karen Peterson, Allison MacKenzie
- 3 Law Firm, appearing for the U.S. Board of Water Commissioners.
- 4 And Jim Shaw, the Watermaster, is also here, Your Honor.
- 5 MR. SWAINSTON: Harry Swainston representing
- 6 myself, my brother and my sister.
- 7 MS. URE: Therese Ure representing Circle Bar
- 8 and Ranch and Michael Farms.
- 9 MS. ADAMS: Marta Adams, Nevada Department of
- 10 Wildlife.
- 11 MR. BENESCH: George Benesch, Lyon County.
- 12 MR. NEVILLE: Good morning, Your Honor. This
- is Michael Neville representing California State agencies.
- MS. SCHNEIDER: Susan Schneider for the United
- 15 States, along with Eileen Rutherford.
- MS. SIMON: Stacey Simon for Mono County.
- MR. HOY: Good morning, Your Honor. Mike Hoy
- 18 for Richard Adams.
- 19 MR. WATSON: And Chris Watson with the
- 20 Solicitor's Office of the Department of Interior.
- 21 THE COURT: Good morning, everybody. I believe
- 22 the Courtroom Administrator has conveyed my requests that you
- 23 all remain seated, just speak into the microphones so that
- 24 those on the telephone can properly hear you. I may ask that
- 25 when we turn to the discussion of the proposed amendment of

## Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 5 of 116

- 1 the Case Management Order, that you do approach the podium and
- 2 make your presentation from the podium.
- 3 We have the -- let me find my overwhelming binder
- 4 and books. Just a second, please.
- 5 We have the proposed agenda that the government
- 6 and Tribe have submitted. I would like to utilize that for
- 7 our road map here today. However, I am going to defer topic
- 8 item 1-A -- or excuse me, 1-B, the case management issue, to
- 9 the end of this proceeding here today.
- 10 Ms. Schneider, I thought you retired.
- 11 MS. SCHNEIDER: I did, but I'm back on a
- 12 part-time basis, about quarter time.
- 13 THE COURT: And Mr. Swainston, I see you're
- 14 making your first appearance.
- MR. SWAINSTON: Yes, Your Honor.
- 16 THE COURT: Just so everyone knows,
- 17 Mr. Swainston is the brother of my former law partner,
- 18 George Swainston. George, unfortunately, passed away three,
- 19 four years ago. He had retired from our law firm many years
- 20 before that, but I'm just letting everyone know that.
- 21 Who wants to proceed with the agenda?
- 22 Ms. Schneider? Mr. Guarino? Who wants to take the
- 23 lead on that?
- MR. GUARINO: That would be me, Your Honor.
- THE COURT: Go ahead.

## Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 6 of 116

1 MR. GUARINO: Thank you. 2 With respect --3 THE COURT: Let me interrupt. It seems like maybe our first order of business would be to comment on the 4 United States' summary of our December 13 status conference. 5 And I had a couple of questions about that. On the e-service 6 7 order, at page 5, it discusses that I am going to hold off 8 signing it until its resubmission. And then it talks about 9 the website order that Ms. Griffin was going to draft and 10 submit to Chief Judge Jones. I viewed those as one in the 11 same. 12 Am I missing something here? 13 MR. GUARINO: I don't think so, Your Honor. 14 MS. SCHNEIDER: Your Honor, this is 15 Susan Schneider. Those are two different documents. We 16 don't -- the one has been submitted, the e-service order was 17 already -- is submitted. 18 THE COURT: Is that 1779? 19 MS. SCHNEIDER: I don't have that in front me. 20 I think it's --21 THE COURT: All right. 22 MS. SCHNEIDER: But Miss Griffin was going to do 23 something different that she was going to draft herself and 24 give to the Court. 25 MR. GUARINO: With regards, I believe, to

#### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 7 of 116

1

the website.

2 MS. SCHNEIDER: Right. 3 THE COURT: Oh, I thought that was incorporated into the e-service order, which is Document 1779 and 1779-1, 4 5 and it talks about the creation of the website. MS. SCHNEIDER: Your Honor, my understanding 6 7 was that it was something separate. 8 THE COURT: Well, does anybody have any position 9 on 1779 or 1779-1, which was submitted by the United States of 10 America, Notice of Proposed Order Regarding Service in Filing 11 in 125B, and Service on Unrepresented Parties. And then 12 1779-1 is the latest iteration of the proposed order, which is under submission to Judge Jones for his consideration, 13 with my recommendation that he execute it with the one minor 14 15 change. The last change to be would be on paragraph 14, 16 about the date the unrepresented parties are supposed to -- or 17 excuse me, the parties are supposed to complete and return 18 their notice of selecting method of service. 19 We're going to go ahead with that 1779 in submission 20 to Judge Jones, unless somebody raises objection to it. And, 21 to me, I thought those two orders were one in the same. 22 I'll proceed under that assumption, unless somebody has some 23 other order to draft, or we can hear from Ms. Griffin that 24 there's supposed to be something else. 25 Any comments here for the good of the order?

#### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 8 of 116

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1
                   MS. SCHNEIDER: Your Honor, this is Susan
 2
     Schneider. I suggest that on the issue of whether there are
 3
     two orders, that if there's a way to check with Ms. Griffin,
     we can clarify her intent.
 4
 5
                   THE COURT: Okay. Hold on a second.
 6
               Just for everyone's information, I'm asking the
 7
     Courtroom Administrator to try and contact Ms. Griffin to
 8
     ascertain whether there are two separate orders, or whether
 9
     they've been incorporated into one. So, we'll come back to
10
     that issue.
11
               Now, Mr. Guarino, do you want to direct us on
12
     agenda Item 1 --
13
                   MR. GUARINO: Sure.
                   THE COURT: -- completion of service issues on
14
15
     125B or 127, as we also know it.
16
                   MR. GUARINO: Thank you, Your Honor.
17
               With respect to the service issues, the Court
18
     recalls at our last status conference, we described that
     to be a just recently mailed off, approximately 400 service
19
20
     notices, to folks who had been identified as potential
21
     dormant riparian water rights holders. We sent out, I think,
22
     specifically, 388 of those notices. Since that time, we've
23
     received about 144 waivers in return from that mailing.
24
               In addition, we've also had a number of about 21
25
     notices returned because, for various reasons; the notice
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#### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 9 of 116

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didn't get, didn't get to the intended recipient and we
 1
 2
     need to follow-up with that as well. In addition, we have
     approximately 23 disclaimers of interest being received from
 3
     folks who were mailed those notices. There are a number of
 4
 5
     folks who did -- who not only filed waivers, but also filed
 6
     notices of intent to participate.
 7
               So, we need to do some follow-up with regards to
 8
     materials that we're receiving back from the mailing we
 9
     performed back in December. We intend to do that.
10
               A problem has -- not a problem, but an issue has
11
     popped up because it appears that a number of folks who
12
     were sent a notice from the United States are not riparian,
     dormant riparian water rights holders. They seem to be
13
14
     people who have property that is along an irrigation ditch
15
     and not a water course that would give rise to a dormant
16
     riparian water right. We're trying to narrow in on that
17
     issue. And it's going to take some research and cooperation
18
     with Mono County, the Tribes, and the United States. And
19
     we've been working on that to try to narrow the focus because,
20
     ultimately, what we're trying to do is not move towards
21
     service on folks who don't -- who shouldn't be served with
22
     the materials in this case. And so if we can eliminate some
23
     of the people who shouldn't have received the notice in the
24
     first place, then we won't have to go through the trouble
25
     and expense to serve these individuals.
```

## Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 10 of 11

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1
               With respect to the service phases and moving
 2
     towards service on the approximately 200, 250 folks who may
 3
     need to be personally served, we are working on getting the
     funds necessary to perform that task. We'll need to do --
 4
 5
     we'll need to have additional funds provided by the United
 6
     States to, first, research these outstanding issues that
 7
     seem to be developing with respect to the mailing that we
 8
     had in December; as well as to perform the act of service
 9
     throughout, throughout California that needs to be done.
10
                   THE COURT: What might sequestration do to
11
     those efforts?
12
                   MR. GUARINO: I have no idea.
                   THE COURT: Good answer.
13
                   MR. GUARINO: Hopefully, nothing, but no one
14
15
     can predict what will happen.
16
                   THE COURT: What is the impact -- you say
17
     that some certain people have returned a Waiver. What is the
     impact on this case to somebody who does execute a Waiver
18
19
     and return it?
20
                   MR. GUARINO: We're trying to identify what
21
     their -- we're trying to identify what their intent was by
22
     filing a Waiver and a disclaimer -- well, a Waiver and a
23
     Notice of Intent to Participate. We'll need to do some -- I'm
24
     not exactly sure what we're going to do to try and, to try
25
     and figure that out, whether they want to file a Waiver, or
```

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 11 of 11

- 1 whether they wanted to return a Waiver, or whether they wanted
- 2 to return a Notice of Intent to Participate. My guess is
- 3 what we will do is simply treat them as, if we don't get any
- 4 more information, we'll treat them as folks who have filed a
- 5 Notice of Intent To Participate, and they will be treated as
- 6 such.
- 7 THE COURT: Well, didn't the service package
- 8 include a Waiver form?
- 9 MR. GUARINO: Yes, I believe so.
- 10 THE COURT: What was meant by that Waiver
- 11 form?
- 12 MR. GUARINO: I believe the intent of that
- 13 Waiver form was so that they would not need to -- the Court
- 14 would not need to further stay in direct contact with those
- 15 individuals, so that the Court would not have to send, send
- 16 further notices or further e-mails or further contact
- 17 regarding these proceedings to those individuals.
- 18 THE COURT: And these are just for dormant
- 19 riparian surface water right holders?
- MR. GUARINO: That's my understanding; yes,
- 21 Your Honor.
- 22 THE COURT: Ms. Schneider, did you want to say
- 23 something?
- MS. SCHNEIDER: I hadn't said anything.
- 25 Somebody else might.

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 12 of 11

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1
                   THE COURT: Oh. All right.
 2
                   MS. SIMON: Stacey Simon on behalf of
 3
    Mono County.
 4
               I think you -- are you using the term Waiver as
    being the same as disclaimer? Because there were two separate
 5
     documents in the service package; one was a Waiver of Service
 6
 7
     of Personal Service of Notice in Lieu of Summons. And I think
 8
     many folks should have sent back that Waiver, also sent back a
 9
     Notice of Appearance and Intent to Participate.
10
               Then there was a second form, which was the
     disclaimer of Interest. And, to me, it's not -- I think
11
12
     it makes sense to send back the Waiver and a Notice of
13
     Appearance together.
               Is that what's causing confusion?
14
                   MS. SCHNEIDER: This is Susan Schneider. I
15
16
     agree with Stacey Simon. She's correct.
17
                   THE COURT:
                               That there are two different forms;
18
     one is the Waiver of Personal Service, and the other is a
     Disclaimer of the Interest. So maybe my question should
19
20
    have been directed to what happens when a disclaimer is
21
     received.
22
                   MS. SCHNEIDER: If a disclaimer is received,
23
     then we would notify that, but we've been including that in
24
     our service report and asking the Court to dismiss the person
     or entity as a defendant because they're disclaiming any
25
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# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 13 of 11

interest in the matter. 1 2 THE COURT: Well, how does that have any bearing 3 on any Decree that might come out of this case? They could be impacted by any Amended Decree, couldn't they? 4 5 MS. SCHNEIDER: If they have disclaimed any 6 interest, then they have disclaimed any interest. They're 7 not going to be involved in it anymore. And whether -- in 8 most instances, what we found disclaimers when people have 9 sold property and, usually, there's another person or entity 10 that has the interest. In some instances, there are people 11 who have indicated that they just simply don't have the 12 interest -- they don't own the interest that we thought they 13 had. 14 THE COURT: But that's not what the government's 15 report says in paragraph A-1. It says: "High number of 16 disclaimer of interest forms returned due to some properties 17 on an irrigation ditch classified as riparian." 18 So, that would --19 MS. SCHNEIDER: That's right. 20 THE COURT: -- that would seem to be people that 21 have interests, but returning disclaimers. 22 MS. SCHNEIDER: No. My understanding, and I 23 haven't been working on that, this part of it as much as 24 Mr. Guarino and Ms. Rutherford has, but my understanding is

that those are persons and entities who should not have been

25

## Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 14 of 11

They don't fit within the category of riparian, 1 2 dormant riparian interests. They simply didn't belong there. 3 It was a mistake. And I think there was some confusion with some of the information that we had received, so that we 4 5 ended up serving some people who just were the wrong people 6 to serve. 7 MS. SIMON: This is Stacey Simon. I concur 8 with that. The list that was provided by Mono County, 9 it turned out was a bit over-inclusive. Our GIS system 10 had picked up not only those riparian properties but, 11 additionally, at least some properties that are not truly 12 riparian, but just happened to be adjacent to an irrigation ditch. 13 14 THE COURT: All right. Thank you. 15 Does anyone have -- or does that complete your 16 discussion, Mr. Guarino, on A; Topic A? 17 MR. GUARINO: It does, Your Honor. THE COURT: Does anyone have any additional 18 comment in this part of the report? 19 20 (No response.) 21 THE COURT: None appearing, let's move to A-2. 22 MR. GUARINO: Yes, Your Honor. With regards to 23 A-2, the status on the draft caption, the preliminary list 24 of defendants who have filed a Notice of Appearance, and a 25 preliminary list of persons and entities that were served and

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 15 of 11

- 1 have not filed a Notice of Appearance, the United States
- 2 has circulated those lists and the caption to the other
- 3 parties. We've received some comments from some parties about
- 4 corrections that need to be made to the draft caption and
- 5 these lists that have been prepared. We've been making those
- 6 corrections as they, as they come in, and we'll proceed
- 7 accordingly moving forward.
- 8 THE COURT: Are you in a position to coordinate
- 9 that with Ms. Griffin's office about the list of defendants;
- 10 or are you doing it at the same time or what?
- 11 MR. GUARINO: I've not been in contact -- I've
- 12 not heard from or been in contact directly with Miss Griffin
- 13 about this issue, but we'll stay in contact with Ms. Griffin
- 14 to make sure that we're on the same page on this.
- 15 THE COURT: Is there anything else you wish to
- 16 comment on A-2?
- MR. GUARINO: I don't think so, Your Honor.
- 18 MS. SIMON: I had a comment, Your Honor. Again,
- 19 Stacey Simon from Mono County. We had a correction to the
- 20 list which we forwarded to Ms. Rutherford, and she promptly
- 21 made the change, and it was as to Mono County status.
- 22 However, we don't have any ability to check as to any of
- 23 the other folks who are Mono County residents. We just
- 24 don't have that kind of data. And my concern is there may
- 25 be other errors of which we're not aware. I'm not sure how

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 16 of 11

1 to address that. 2 THE COURT: I think, from what I know, this 3 case is unaddressable. Trying to find everyone who has some type of interest in this case is near impossible, I 4 5 think. 6 Does anyone disagree with that observation? Am I 7 flat wrong? 8 (No response.) 9 THE COURT: Mr. Shaw, you got any comments? 10 MR. SHAW: Yeah, but I'm not sure everybody wants to hear them. But, you know, I think California has 11 12 created this situation with this riparian that is --THE COURT: Mr. Shaw, could you come up to 13 the microphone, sir, so everyone could hear you. I would be 14 15 interested in those comments. 16 State your name, please, and your title. 17 MR. SHAW: For the record, Jim Shaw, Watermaster 18 for the Walker River. 19 Your Honor, I feel that with some of the laws and 20 the stuff that the State of California has in regards to this 21 Decree and the riparian rights, has created more problems for 22 this court and for the lawsuits that are in progress right 23 now. The reason being is because none of those riparian 24 rights are recognized by the Decree as it sits today. And 25 so by addressing people and encouraging people -- and I know

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 17 of 11

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that Mr. Neville and Ms. Simon won't agree with me -- but by
 1
 2
     encouraging people to be participating, become part of this,
 3
     I think the statement that you made just a few minutes ago
     was very right.
 4
 5
                   THE COURT: All right. Thank you.
 6
                   MS. SIMON: If I may just comment on that, my --
 7
                   THE COURT: Thank you, Mr. Shaw.
 8
                   MR. SHAW: Thank you.
 9
                   Ms. SIMON: If I may comment on that. My
10
     comments as to the difficulty in verifying parties that are
11
     not Mono County, really related not to riparian owners.
12
     actually have been quite successful in that regard. It would
    be the other parties that we, you know, we look at the list,
13
    but we don't have any information. We don't know if it's
14
15
     right or wrong.
16
                   MS. SCHNEIDER: Your Honor, this is
17
     Susan Schneider. I think that the way in which the lists
18
     are compiled is looking at the materials that have been
     filed with the Court. And that, I think, is simply a matter
19
20
     of checking and double checking. All the information that
21
     people need to check these list, I think, is within the
22
     court files. But because of the size of the lists, mistakes
23
     have happened and they can just get fixed as they're double
24
     checked.
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THE COURT: Maybe this is a fundamental question

25

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 18 of 11

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I should have asked from -- at the start. But as I understand
 1
 2
     the Tribal claims, and probably what the federal claims are
 3
     based on, too, as three different topics, but the third one
     was groundwater associated with the entire reservation; and
 4
     what are the federal reserve rights to groundwater underlying
 5
     and adjacent to all reservation lands?
 6
 7
               So I quess my confusion is do these riparian
 8
     rights translate into a subset of groundwater underlying
 9
     and adjacent to all tribal lands?
10
               Ms. Schneider?
11
                   MS. SCHNEIDER: I don't think that that's what
12
     they're referring to.
13
                   THE COURT: Then what --
14
                   MS. SCHNETDER: No.
15
                   THE COURT: -- what are we doing with the
16
     riparian people in this case?
17
                   Ms. SIMON: These are surface -- this is
18
     Stacey Simon, Mono County -- surface water rights under the
     laws of the State of California.
19
20
                   THE COURT: Would be the riparian water rights?
21
                   MS. SIMON: Uh-huh.
22
                   THE COURT: Yes?
23
                   Ms. SCHNEIDER: Your Honor, this is
24
     Susan Schneider. Because the Case Management Order sought
     service on surface rights, it is under one of the categories
25
```

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 19 of 11

in the Case Management Order for surface rights, that the

1

```
2
     dormant riparian rights come into play. It's either 3-A --
 3
     I think it's 3-A or 3-B. I'm not sure. I don't have the
     Case Management Order in front of me.
 4
 5
                   MR. DEPAOLI: Your Honor --
 6
                   THE COURT: Just a second.
 7
               3-B are all holders of surface water rights under
 8
     the laws of the States of Nevada and California in the
 9
     Walker River Basin who are not presently parties to this
10
     adjudication.
11
               Mr. DePaoli, did you have something to say?
12
                   MR. DEPAOLI: What I was going to say, Your
     Honor, is that the Tribal claims involve groundwater and
13
     surface water. They also involve claims for additional
14
15
     surface water. And so 3-B and the dormant riparian holder,
     or water right owners in California are being served not
16
17
     because of the -- well, because of the surface water claims
18
     that are a part of the Tribal claims, not just the groundwater
19
     claims.
20
                   THE COURT: When I was going over the
21
     government's/Tribe's position regarding potential amendment
22
     of the CMO, my notes were that the three areas that were
23
     sought here, or what this lawsuit involves is Weber Reservoir;
24
     federally reserved water rights for lands restored or added
25
     after '36; and federal reserve rights to groundwater
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# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page $\overset{20}{20}$ of 11

underlying adjacent to all reserve lands. 1 2 So, I guess it should be groundwater and surface 3 water. Ms. Schneider, would that be more appropriate? 4 5 MS. SCHNEIDER: I'm sorry. I'm not following Your Honor. The three claims were the surface water for -- or 6 7 water for Weber Reservoir; water, surface water for the lands 8 that were added; and then the groundwater addresses the entire 9 reservation. 10 THE COURT: Maybe Mr. Benesch can clarify, is 11 it Weeber (phonetic) or Weber? 12 UNIDENTIFIED FEMALE SPEAKER: Weber. 13 MR. BENESCH: I believe it's Weber, Your Honor. 14 THE COURT: Okay. Well, I've been mispronouncing it all these years. And we'll blame your 15 friend, Louie Tess (phonetic) on that. 16 17 All right. Well, I don't see that that's 18 necessarily determinative of what we're doing right now, probably more in my continual education of trying to get 19 20 up to speed on this case. So, I apologize for that diversion. 21 No pun intended. 22 Are there any other discussions, Mr. Guarino, as to 23 Topic 1-A(2)?

MR. GUARINO: I don't believe so, Your Honor.

THE COURT: Does anyone else have any comment

24

25

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 21 of 11

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1
     as to 1-A(2)?
 2
               (No response.)
 3
                   THE COURT: Why don't we turn then to Topic 2,
     the service issues relating to the C case.
 4
 5
               Mr. Herskovits, is that your -- do you want to take
 6
     the lead on that?
 7
                   MR. HERSKOVITS: Yes, Your Honor. This is,
 8
     again, Simeon Herskovits on behalf of Mineral County.
 9
               With regard to the service efforts and the status
10
     of them and how close they are to completion, I think 2-A
     and -B really are one subject that I'll just address together.
11
12
               We filed a Service Report on January 9th, four
     weeks, or 29 days ago. And just this morning, because a
13
     couple of documentation pieces had come in on two of the
14
15
     three remaining unaddressed or outstanding defendants,
     proposed defendants on whom service efforts were still
16
17
     ongoing, came in. So this short supplement was just to
18
     show that service had been completed on those two proposed
19
     defendants, one of whom has filed a Waiver, and the other
20
     has filed a disclaimer of interest. And that's explained in
21
     the supplement.
22
               As reported or recorded in the Service Report
23
     and this short supplement, virtually all of the defendants
24
     who remain to be served have now been served, or have
     filed waivers after they received the service package in
25
```

## Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 22 of 11

```
They're in the Service Report. There are a list
 1
     the mail.
 2
     of a significant number, a small minority, but still a
 3
     significant number of parties to be dismissed, either because
 4
     they are deceased, or there was an error, somehow, in their
 5
     identification, or because they had transferred their water
 6
     rights prior to service. So, there are 13 of those proposed
 7
     defendants who, as the report describes, who are requesting be
 8
     dismissed from the case and deleted from the caption.
 9
               In addition, there were just three new persons or
10
     entities, or persons or entities whose specific name, legal
11
     name identifying them had to be changed. Those are the three
12
     substitutions in Exhibit D to the report. And there was an
     amendment to the caption in one, with regard to one proposed
13
14
     defendant who has been served. And that was just that one of
15
     the two people listed as the Trustees of the Sandoval Family
     Trust had died by the time we served them, so the husband,
16
17
     Albert Raymond, needs to be deleted, and just his wife's name,
18
     Cecilia Lillian Sandoval, will remain as Trustee.
19
               That leaves us with, at the time of the January 9th
20
     report, including those three newly substituted defendants
21
     to be served, that would have left us with a total of six
22
     remaining to be served, but two of those are the two who are
23
     addressed in this supplement that we just filed: Cole Robert
24
     Johnson and Marjorie Ann Jones. They've now been served. And
     so in the case of Marjorie Ann Jones, she needs to be deleted
25
```

#### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 23 of 11

```
from the caption because she's disclaimed her interest, and
 1
 2
     Mr. Johnson is served. So we would ask that along with the
 3
     other long list of defendants on whom we would like to have
     the Court ratify or approve that service is complete, Cole
 4
 5
     Johnson's name be added, too.
 6
               That is the status of service. And just to be
 7
     clear where that leaves us, we will have just the three newly
 8
     substituted entities, assuming the Court orders or approves
 9
     our request that they be substituted in, and the State of
10
     California is the only other defendant that remains to be
11
     served. And we have been speaking with Mr. Neville because
     we were unclear precisely which agency or which attorney and
12
     which agency should receive the service package when our
13
14
     research indicated that property with water rights under the
15
     Decree had been acquired some time ago by the California
     Department of Fish and Wildlife, and seemed to be part of a
16
17
     plot or a reserve -- I'm not sure what the right title is --
18
     managed by the California Wildlife Conservation Board. So I
     believe Mr. Neville is helping us sort out exactly, you know,
19
20
     which attorney and department within the bureaucracy of the
21
     State of California we need to get that to. And I think
22
     within a week, certainly two, we should have completed service
23
     or gotten a package into the hands of someone who will waive
24
     personal service. So, I'm sure that --
25
                   THE COURT: Let me ask a question, if I may.
```

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 24 of 11

```
1
                   MR. HERSKOVITS: Yes.
 2
                   THE COURT: Paragraphs 51 and 53 of the
 3
     supplement which you filed today or yesterday, Document 662,
     would replace those corresponding paragraphs in the original
 4
 5
     report filed January 9, Document 654?
 6
                   MR. HERSKOVITS: Replace or supplement; yes.
 7
     They correspond precisely to those two numbered paragraphs in
 8
     the January 9th report.
 9
                   THE COURT: And is the request of the Court
10
     then, is to just to approve, carte blanche, the entire report;
     or do we have to go through and address each one of those 103
11
12
     by -- or 107 individually?
                   MR. HERSKOVITS: Well, no, I think we do not
13
     have to address each one individually. And the practice
14
15
     with the various analogous reports that the United States has
     filed from time to time, has been for there to be objections,
16
17
     if there are any objections to particular numbered items or
18
     defendants, and the requested action; or for -- usually,
19
     Ms. Schneider would go through them and only touch upon
20
     the specific individual defendants who there either was
21
     an objection to, or some change of circumstance or new
22
     information raising an issue. Otherwise, an order would be
23
     submitted to the Court and the Court would be requested to
24
     sign the order and, essentially, approve everything requested
25
     in the status report.
```

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 25 of 11

```
1
               We've circulated -- we haven't filed a proposed
 2
     order because we were not clear about whether we would have
 3
     to wait to hear, today, if there were any objections from any
 4
     of the defendants or anyone else. We haven't received any.
 5
     We've circulated today, just this morning, to the parties and
 6
     the Court, a proposed order that does what I've described. It
 7
    basically is an order with attachments that approves the
 8
     completion of service as to that long list of defendants who
 9
     have been served, dismisses the ones who need to be dismissed
10
     from the case, substitutes the three new entities, and makes
11
     the correction to the caption.
12
               So, there is an order that would effectively do what
     I've described. And I guess, if anyone --
13
                   THE COURT: I was just handed something about
14
15
     this case; Proposed Order Setting Supplemental Briefing
     Schedule For Later Served Defenses Who Which to File Responses
16
17
     To Mineral County Briefs --
18
                   MR. HERSKOVITS: That would be item -- I'm
19
     sorry, Your Honor. That's item 2-D on the --
                   THE COURT: All right. I didn't think it
20
21
     pertained to it. I was just handed it, and I don't know what
22
     it meant. So, do we have something that pertains to this
23
     particular item A and B?
24
                   MR. HERSKOVITS: We do, Your Honor.
25
     Proposed Order Concerning Status of Remaining Proposed
```

## Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 26 of 11

```
Defendants to Be Served By Rule 4 Service. I handed copies
 1
 2
     to Ms. Ogden this morning and, also, to all of the other
 3
    parties.
 4
                   THE COURT: All right. I have not seen this.
 5
                   MR. HERSKOVITS: No, Your Honor. We don't know
     yet -- we didn't file it earlier because we do not know yet
 6
 7
     if we're going to hear any objections today. We have not
 8
     received any objections since the Status Report was filed.
 9
     And it doesn't seem as though there would be any, but we did
10
     not want to assume that.
11
                   THE COURT: I'm informed it's, apparently, a
12
    part of 662. What I printed out on 662, though, didn't
     include it.
13
14
                   MR. HERSKOVITS: No, it's not --
15
                   THE COURT: So maybe I missed it as an exhibit.
16
                   MR. HERSKOVITS: I'm sorry. Ms. Ogden is
17
     probably confused because I handed them to her together.
18
     It's not an attachment or a part of 662. 662 --
19
                   THE COURT: Now, have the other people in this
20
     case seen this Proposed Order Concerning Status of Remaining
21
     Proposed Defendants to Be Served By a Rule 4 Service?
22
                   MR. HERSKOVITS: All of the primary defendants
     have gotten copies this morning. I think if -- I don't
23
24
    believe it's been the practice in the past to serve the
```

proposed order on every single defendant --

25

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page $\frac{27}{27}$ of 11

```
1
                   THE COURT: I think you're right.
 2
                   MR. HERSKOVITS: -- covered in the service
 3
     report. It really has just turned on whether there were
     objections raised.
 4
 5
                   MR. HERSKOVITS: And we will file -- if there
 6
     are, and if there needs to be any change to this report, this
 7
     proposed order, we will make those and then file it today or
 8
     tomorrow.
 9
                   THE COURT: All right. I have then, in front of
10
     me, the report and the supplement. Those are documents 654
11
     and 662.
12
               Does anyone have any comment with respect to these
13
     reports and, particularly, any objection to the Court's
     issuance of the order concerning the status that has been
14
15
     submitted by Mr. Herskovits?
16
               (No response.)
17
                   THE COURT: Well, Mr. Herskovits, silence,
18
     apparently, indicates acquiescence, and I will go ahead and
19
     sign that order.
20
                   MR. HERSKOVITS: Would Your Honor like us it
21
     to electronically file it after the Status Conference before
22
     signing it, or is the --
23
                   THE COURT: I guess you should because we
24
     wouldn't have --
25
                   MR. HERSKOVITS: We should --
```

## Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 28 of 11

```
1
                   THE COURT: I was thinking we can change and
 2
     modify it here with the proposed order, but not until it does
 3
     get filed. So, that's a good point. Yes, please.
                   MR. HERSKOVITS: We will do that today, Your
 4
 5
     Honor.
 6
               And we have been in touch with the three newly
 7
     substituted-in defendants. So in addition to what I've
 8
     said about the State of California and communicating with
 9
     Mr. Neville, we're confident that we'll have service resolved
10
     on those three newly substituted defendants within this month.
11
     So I do believe that we will be complete, completely finished
12
     with personal service by the end of February, which is within
     the March 1st deadline that I believe was set by the Court,
13
14
    but we won't actually, probably, have our next status
15
     conference until whenever that is set. But, that's probably
     the point at which we would file one last service report and
16
17
     one last proposed order to approve completion of service on
     those last four remaining defendants to be served. At that
18
     point, it will be only service by publication that needs to
19
20
     be addressed. But, we will get to that under item number 3 on
21
     the agenda.
22
                   THE COURT: All right. We can turn to Item 3.
23
                   MR. HERSKOVITS: I think that --
24
                   THE COURT: Unless anyone had any comments
25
     or -- excuse me, do we have -- are you talking about Item 3 or
```

## Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 29 of 11

item -- well, Item 3 are the issues common to both 1 2 sub-proceedings. I'm sorry. I got confused. And this -- we 3 were just talking about Item 2, subparagraphs A and B. MR. HERSKOVITS: That's correct; which I think 4 5 I'm done with. I think that addresses them. 6 THE COURT: All right. Does anyone wish to 7 make any comment or have any discussion on those two agenda 8 items? 9 (No response.) 10 THE COURT: None appearing, let us turn to 2-C. MR. HERSKOVITS: Yes, Your Honor. I'm afraid 11 that I should have asked Mr. Guarino to delete Item 2-C 12 because at the last status conference, it was agreed, I 13 14 believe, the Court affirmed that Mineral County would 15 finish the list that it's maintaining of pro se defendants 16 or parties, and circulate it after personal service was 17 completed, which is -- we're not quite at that point yet. 18 So, that is something that we will be circulating once we've completed personal service, which, as I've said, 19 would be this month, I believe. We'll be done within, I 20 21 think, maybe two or three weeks. 22 THE COURT: All right. 23 MR. HERSKOVITS: So I'm not sure that Item C 24 really needed to be on the agenda because there's nothing done 25 and nothing to be done today with regard to that.

#### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 30 of 11

```
1
                   THE COURT: Okay. Unless anyone wants to have
 2
     any discussion on it, let's move to 2-D.
 3
               (No response.)
                   MR. HERSKOVITS: Yes.
 4
                                          That's --
 5
                   THE COURT: My understanding is you all finished
     your briefing on the Motion to Intervene.
 6
                   MR. HERSKOVITS: Yes, Your Honor. We -- when
 7
 8
     you say "you all," what I would want to just clarify is that
 9
     the briefing schedule that was established by the Court, and
10
     the briefing that has been completed since mid January, is
     our opening and reply briefs, and the response or opposition
11
12
    briefs from any defendants who had any positions or responses
     that they wanted to file. That covers defendants who had been
13
14
     served prior to this last phase of 107 defendants.
15
               So this supplemental -- this order that was filed,
     or circulated, actually, it hasn't been filed because we were
16
17
     asked, or directed by the Court to file by the 5th, this
18
     Tuesday, a proposed order addressing how notice and an
19
     opportunity to submit a brief in opposition would be, or
20
     response of any kind would be provided to those newly served
21
     defendants. In practical terms, it will be a very small
22
     number of the people who have been served who actually are
23
     filing Notices of Appearance of one sort or another, but --
24
                   THE COURT: And this should just be a heads up
     to them that they can file a position with respect to Mineral
25
```

#### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 31 of 11

```
County's Motion For Intervention?
 1
 2
                   MR. HERSKOVITS: Yes. What we've proposed in
 3
     this proposed order is that when service is complete, we
     would take it, you know, the County would serve this order,
 4
 5
     or whatever order the Court ultimately signs, on all of the
 6
     newly served defendants who have entered appearances. This
 7
     order would then inform them of the briefing. We would give
 8
     them a particular time period. I think we proposed 45 days
 9
     because that's what the defendants were given to file
10
     oppositions or responses in the original schedule. And
11
     then because we don't know whether anything will be filed
12
     or, if it will be filed, whether new defendants will raise
     new issues that we have not had an opportunity to address, we
13
14
     also proposed a 30-day period for us to file a supplemental
15
     reply, if that's necessary. If people are merely reiterating
16
     or joining the response briefs that were filed by defendants
17
     already, obviously, we would not file or need to file any
18
     additional reply, and it wouldn't be appropriate. But if any
19
     defendant files some paper and makes arguments that are wholly
     new, and that we haven't had a chance to reply to, that's the
20
21
     purpose of including that in the proposed supplemental or
22
     additional briefing schedule.
23
               None of us, I think, can predict what the newly
24
     served defendants will do. I believe the proposed order
25
     also indicates that we will serve, with the order, all of the
```

#### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 32 of 11

- 1 briefs that have been filed, so that these newly served
- 2 defendants won't have to go to the trouble of collecting
- 3 or looking up the briefs and printing them out themselves.
- 4 For pro se defendants, I think that would be more or less
- 5 necessary. And I think the number would be small enough
- 6 that even for, even for legal counsel, we would probably
- 7 send the briefs. I don't recall the precise thing that is
- 8 said in the proposed order, that last point, so let me flip
- 9 to it, Your Honor.
- But, that is the proposed order setting supplemental
- 11 briefing schedule that was circulated on Tuesday to all of
- 12 the other primary parties. And this morning, I handed it to
- 13 Ms. Ogden to give to you.
- 14 My anticipation from the summary, the Status
- 15 Conference in December, and the Minutes of the Court, and
- 16 the summary, were that this was circulated so that we could
- 17 discuss whether or not this order seemed appropriate to all
- 18 of the parties and the Court, or whether it should be modified
- 19 in some way. But, clearly, I think been -- the Court and the
- 20 parties have all agreed that something to this effect needs
- 21 to be done, so that these newly served defendants are not
- 22 foreclosed from at least an opportunity to weigh in on the
- 23 intervention issue.
- 24 THE COURT: I --
- MR. HERSKOVITS: Oh --

## Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 33 of 11

```
THE COURT: -- I feel at a loss. I don't
 1
 2
     remember the discussion at the December 13 hearing about
 3
     extending briefing out. Maybe I did. I'm just trying to
     look at the Minutes here and I don't see -- is that what I've
 4
 5
     said?
 6
                   MR. HERSKOVITS: Let me see if I can find it
 7
     for you, Your Honor. I will say that the original discussion
 8
     occurred back in August when we were talking about setting
 9
     a briefing schedule. And, at that time, we addressed the
10
     question of these defendants who were about to be served,
11
     who wouldn't necessarily be served or be in a position to
12
     receive copies of the briefs on the Motion For Intervention,
     or be aware of the fact that there was a timeline passing
13
     either while they were being served, before they were served,
14
15
     or so quickly after they were served that they wouldn't really
16
    be in a position --
17
                   THE COURT: Well, my concern is timing. And
18
     if there's a reply memo that's been filed here, Judge Jones'
19
     chambers may consider that it is ripe for decision. And now
20
     we're going to enter another order here saying we're going
21
     to give those people who have been recently served another
22
     opportunity to chime in on this issue. How much time are
23
     we talking about that they will have to file something under
24
     this proposed order?
25
                   MR. HERSKOVITS: Well, I think we're
```

#### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 34 of 11

- 1 anticipating that service will be complete by March 1st,
- 2 or that we may have an order affirming the completion of the
- 3 service from the Court at the next status conference, which
- 4 hasn't been scheduled yet, but I guess I was anticipating
- 5 would be early March. We would then, within one week,
- 6 serve the order on the newly served defendants, and then
- 7 they would have 45 days -- it could be a shorter period of
- 8 time. We didn't want to shorten it more than the other
- 9 defendants had had -- 45 days for them to reply or file an
- 10 opposition or a response, if they so choose. And then 30 days
- 11 for us to file a supplemental reply, if one is warranted or
- 12 required, depending on whether anything new is filed and
- 13 whether it raises any new issues.
- 14 THE COURT: Well, how are these new people
- 15 any different from those who elected not to receive service
- in this case? Were the motions served on all hundreds and
- 17 hundreds of named defendants?
- 18 MR. HERSKOVITS: Well, sure. The same, the
- 19 same underlying papers have been served on all defendants.
- 20 These people are different, just in that they haven't been
- 21 served until after the briefing schedule was already under
- 22 way. So, they don't differ in any way other than that they've
- 23 been brought into the case later, too late to participate in
- 24 that original briefing schedule for intervention. I think,
- 25 if I'm remembering --

#### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 35 of 11

```
THE COURT: So if we don't have another status
 1
 2
     conference until March, even a month away, then you give them
 3
     45 days after that, you're taking us into May before it's
     deemed to be ripe for Judge Jones to take a look at?
 4
 5
                   MR. HERSKOVITS: Well, I think that's probably
 6
               If we were to have to file a supplemental reply,
 7
     that is about what the time frame seemed to me to be, Your
 8
     Honor.
 9
               Now, I will say that there was some discussion
10
     about whether to move forward with briefing on intervention,
11
     and whether it was appropriate to do it before this last,
12
     this last batch of defendants had actually been served, and
     so they would be present, so to speak, if they wanted to be,
13
     for briefing on that issue. I think at the time there was
14
15
     a bit of unclarity, maybe, about whether that was absolutely
     necessary, or whether it was fine to move forward with
16
17
     intervention without those defendants having been brought
18
     into the case yet. And the decision -- it may not have been
     as formal a decision as I'm making it sound. I don't mean to
19
20
     invest more finality than it had, but the impression I had was
21
     that the Court had discussed it with the parties, and I think
22
     I had addressed it, and maybe that Mr. DePaoli or someone else
23
     on the defendant's side had addressed it, and suggested that
24
     some supplemental opportunity to brief the same intervention
     issue could be provided, before it was decided, to these newly
25
```

## Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 36 of 11

- 1 served defendants. That's why we've moved ahead with this
- 2 proposed order and this idea of setting a supplemental
- 3 schedule, brief briefing schedule, relatively short.
- 4 THE COURT: Well, my understanding on the
- 5 Motion For Intervention is that, really, only the principal
- 6 players to this case have filed anything, and none of the
- 7 other people who have been served in this case did anything
- 8 with it.
- 9 MR. HERSKOVITS: That's correct.
- 10 THE COURT: So what's the expectation as to
- 11 these others? And I know there are considerations that they
- 12 should have an opportunity. But, on the other hand, it's
- 13 going to delay this out two, three months again. And I guess
- in the overall scheme of things, something has been going on
- 15 since -- when did Mineral County first file, '96?
- MR. HERSKOVITS: '94.
- 17 THE COURT: '94. What's another three months
- in the 20-year history of this case?
- 19 MR. HERSKOVITS: Well, Your Honor, I mean,
- 20 that's a valid point. I think the likelihood or the
- 21 expectation is low. I'm not sure what, if anything, will
- 22 be filed. But, I also don't feel as the plaintiff's legal
- 23 counsel, that it's my place to assume that none of these new
- 24 defendants would file anything. So, it's quite possible
- 25 nothing will be filed.

## Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 37 of 11

```
1
                   THE COURT: Does -- I quess Walker River took
 2
     the lead on that anyway, does Walker River Irrigation District
 3
    have any position about this?
 4
                   MR. DEPAOLI: No, Your Honor.
 5
                   THE COURT: When did you distribute,
    Mr. Herskovits; this Proposed Order Setting Supplemental
 6
 7
     Briefing Schedule?
 8
                   MR. HERSKOVITS: We circulated it to the other
 9
     primary parties on this Tuesday, the 5th.
10
                   THE COURT: And no response?
11
                   MR. HERSKOVITS: No, we haven't received any
12
     response.
13
                   THE COURT: All right. Does anyone have any
14
     comment or suggestion on this supplemental briefing schedule?
15
                   MS. SCHNEIDER: Your Honor, this is Susan
     Schneider. I'm looking at the summary of the proceeding, the
16
     Status Conference on December 13th. And I don't know whether
17
18
     the Court has that, but there is a paragraph on page 4 --
19
                   THE COURT: You know, I had it when I walked in
20
    here and now -- oh, I gave it to Ms. Ogden.
21
                   MS. SCHNEIDER: Okay. That discusses, I think,
22
     this issue a little bit. I can read it --
23
                   THE COURT: No, I have it now. Just wait a
24
     second. Where are you, which paragraph?
25
                   MS. SCHNEIDER: I'm looking -- this is, I think,
```

### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 38 of 11

```
the document I have is still a draft, but I think it's page 4,
 1
 2
     and it's paragraph 2, section 2(a), and the last paragraph
 3
     there. It starts out: "In response to Magistrate Cobb's
     request --"
 4
 5
                   THE COURT: Right.
 6
               (Judge reviewing document.)
 7
                   THE COURT: "Mr. Herskovits will draft an
 8
     order to go out after service is complete, that identifies
 9
     a time frame to file comments and replies to comments.
10
     Mr. Herskovits will circulate his draft. Magistrate Judge
11
     Cobb will discuss this process with Chief Judge Jones."
12
               I think what I'm going to do is follow on what
     was said in the agenda and discuss this with Judge Jones to
13
     see whether he wants to afford these additional parties the
14
15
     opportunity to wade into this motion, or whether he says
     let's go ahead. It may be a while for him to get to it
16
17
     anyway with the, as I've told you guys -- or, excuse me, I
18
     shouldn't use that type phrase -- as I've told everyone
19
     here that with the retirement of Judge Reed and Judge Hicks,
20
     even though he's still taking a full case load, the district
21
     judges here, with the two or three vacancies, are really
22
     overloaded.
23
               I know that he wanted to get going on the motion.
24
     That's why I setup the briefing schedule. Even though, at
25
     that time, the Court was aware that there is still to be
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### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 39 of 11

- service on other parties. And I think the rationale 1 2 Judge Jones expressed was that it frequently happens in 3 cases where decisions are made in a case, and then some 4 other parties brought in is bound by that decision. So, 5 it's not that unusual of a procedure. So I don't know how he will react to this, but I will discuss it with him. 6 Mr. Herskovits, could you go ahead and file that 7 8 proposed order so I'll have that document? 9 MR. HERSKOVITS: Yes, Your Honor. And just 10 for the record, certainly Mineral County is not trying to pressure the Court to add, add a gratuitous amount of time 11 12 or opportunity for the newly served defendants. We're just trying to be very sensitive to the potential complaints of 13 defendants who might have come in just barely after the 14 15 briefing was started or completed. 16 THE COURT: All right. What militates against 17 that, as I've said earlier, is no one else, other than the 18 principal players in this case, have filed anything. And, 19 two, I believe all these are individual users, similar to 20 those who have already been served in this case, who are among
- MR. HERSKOVITS: That's correct, Your Honor.

those who didn't do anything in the case.

21

- THE COURT: All right. Does anyone else have
- 24 anything to comment on with respect to this agenda item?
- 25 And, Ms. Schneider, thank you for bringing that to

### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 40 of 11

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my attention. And, Mr. Herskovits, thank you, too.
 1
 2
               (No response.)
 3
                   THE COURT: None appearing, let's move on.
               It looks like -- does 3-A, Ms. Schneider, is that
 4
 5
     something that you wanted to take on?
 6
                   MS. SCHNEIDER: I'm deferring to Mr. Guarino.
 7
     I'm trying to.
 8
                   MR. GUARINO: That's fine, Your Honor.
 9
                   THE COURT: Mr. Guarino, I'm sorry.
10
                   MR. GUARINO: That's okay.
11
                   THE COURT: I guess my question is are we back,
12
     again, with this Lia Griffin input that we need?
               Have we heard back from Ms. Griffin?
13
14
                   THE CLERK: Yes, Your Honor. Let me print it.
15
                   THE COURT: Mr. Guarino, why don't you go ahead
     with the discussion of 3-A while we're waiting on this.
16
17
                   MR. GUARINO: Thank you, Your Honor. And I
     will back up just a bit back to 1-A. I meant to mention,
18
19
     when I was giving my brief summary report, that based upon
20
     where we're at on the service, the service and continuing
21
     service efforts that we are undergoing, it appears we're
22
     estimating that we will not be able to complete service on
23
     the 125B case until, with the dormant riparian water rights
24
     holders, until probably May or June. I think we were a little
25
    more optimistic, in December, about when we might be able to
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## Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 41 of 11

- 1 finish service on those folks, but I think -- we think a more
- 2 realistic time frame is May or June.
- And so with that said, and moving back over to
- 4 3-A concerning publication, we have begun to look at
- 5 the issue. I have had some preliminary contact with
- 6 Mr. Herskovits with respect to the common issues of
- 7 publication concerning 125B and 125C. I don't anticipate
- 8 that we would move forward on publication until after we've
- 9 completed service. And then --
- 10 THE COURT: And what would publication be for,
- 11 or for whom?
- 12 MR. GUARINO: Publication would be for anyone
- 13 who we have not identified as someone who would need be given
- 14 notice of these proceedings; or who we were ultimately unable
- 15 to contact for -- through the service process that we would
- 16 otherwise have.
- 17 THE COURT: Would that hold true for 128 as well
- 18 as 127?
- 19 MR. HERSKOVITS: Yes, Your Honor. It's the same
- 20 situation.
- 21 THE COURT: Could there be one notice, or do
- 22 you have to have two different publications?
- MR. HERSKOVITS: Well, they're two separate
- 24 cases with separate issues, and so they're -- I think it could
- 25 maybe be jointly done, but it would have to be very clearly

### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 42 of 11

- setout to make sure people were informed of the nature of the 1 2 two cases. But, we are thinking that there is enough that's 3 common to what needs to be done on the two proceedings, that it would be productive for us to talk about what we think 4 needs to be included and done and share ideas about how it 5 6 could be done efficiently. 7 MR. GUARINO: And that's what we propose to do 8 moving forward. 9 THE COURT: So this is sort of a catchall kind 10 of notice: Please be advised that there's a lawsuit pending 11 which may affect your water rights. 12 MR. GUARINO: Precisely, Your Honor. 13 MR. HERSKOVITS: Yes. 14 THE COURT: But that's still premature to do 15 that? 16 MR. GUARINO: I believe so. 17 MR. HERSKOVITS: Yes. 18 THE COURT: Well, that could also throw a monkey wrench in that other order about those you just served about 19 20 you have 45 days to file something if you want. Then if you 21 go out and do a notice, well, shouldn't those people fall in
- MR. HERSKOVITS: Well, one could take the
  position that they do, Your Honor. I think that it didn't
  come up in earlier discussions. And our view would be that

22

the same category?

### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 43 of 11

- 1 once you get to the publication stage, you probably do have
- 2 a clear tipping of the balance of these factors, where
- 3 people who have been -- over the many years, have not gotten
- 4 identified and have not somehow gotten involved in the case
- 5 yet, it's not very likely that people will come out at that
- 6 point and add much to the case. And so at that point, I
- 7 wouldn't suggest perpetually, or for a prolonged period,
- 8 holding open intervention briefing further. It seems to me
- 9 that it becomes ever more attenuated as you go into, now,
- 10 the speculative outcome of notice by publication.
- 11 THE COURT: Well, I certainly think there
- 12 should be sort of a catchall notice by publication in both
- 13 cases, and I think it's premature to discuss the details.
- 14 But that being said, I think that takes care of Topic 3-A,
- unless anyone else has any comments to make.
- Mr. DePaoli.
- MR. DEPAOLI: Your Honor, just one comment.
- 18 Without saying that publication can or cannot be common
- 19 with respect to B and C, it does seem to me, though, that a
- 20 decision will need to be made on the Motion to Intervene and
- 21 the filing of the Complaint in Intervention before there is a
- 22 publication with respect to C.
- THE COURT: Why? I disagree. You think there
- 24 has to be a decision on the -- whether they can intervene or
- 25 not? Shouldn't they be given an opportunity to wade in on the

#### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 44 of 11

possibility that intervention is or is not appropriate? 1 2 MR. DEPAOLI: Well, that's sort of the same 3 discussion we were having about the people who have been recently served. If that's the -- if that's the purpose of 4 5 the publication, to let people know that there might be a 6 lawsuit in which someone might be allowed to assert through 7 intervention --8 THE COURT: Oh, I see your point. 9 MR. DEPAOLI: -- and that they have time to 10 oppose the intervention, if that's the purpose, then that, 11 maybe, is correct. But my understanding is that the purpose 12 of this publication is to let people know that there actually is such a lawsuit pending, and that's why it seems to me that, 13 as to C, that decision should come first. 14 THE COURT: Well, I would disagree that the 15 decision has to come first, but I can see that now that 16 17 notices would not necessarily be, to use your term common, 18 that you would need one notice to advise everyone that Mineral 19 County wants to intervene in this lawsuit for the purpose 20 of securing more water for Walker Lake. Something to that 21 effect. And, a Motion For Intervention is pending. And 22 you're given notice of this and you have the opportunity to 23 comment if you so desire. 24 The other one would be, the 127 case, where it's just -- there's an action pending. And if you have any claim 25

### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 45 of 11

- 1 to rights, you better take note of the pending lawsuit.
  2 Something like that.
- 3 All right. Good distinction. Thank you.
- 4 MR. HERSKOVITS: Your Honor, if I can just maybe
- 5 add a point to that, or refine it a little bit. Two things
- 6 occur to me: One is that in C and in B, it's not just anyone
- 7 in the universe who has the standing to come in, but the
- 8 notice would alert any unidentified Decree water rights or
- 9 surface appropriated water rights holder, who somehow hadn't
- 10 been served personally, to come forward. So, it wouldn't be
- 11 quite just anyone who wants to comment.
- 12 THE COURT: Right. It's just those people who
- 13 claim to have water rights in the Walker River Basin?
- 14 MR. HERSKOVITS: Yes, Your Honor.
- The other thing I wanted to note is we are likely
- 16 to be finished with personal service by the end of February;
- 17 which means, at least in theory, that we could move to
- 18 publication in March. However, it doesn't sound as though
- 19 the United States and Tribe will be finished until maybe
- 20 May or June. So maybe that, by that time, a decision on
- 21 intervention will have been made, even if there is the
- 22 supplemental briefing schedule, which would then put the two
- 23 notices on, roughly, the same time.
- 24 THE COURT: I don't think they have to go in
- lock step, myself. I would think that you could proceed with

### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 46 of 11

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1
    notice --
 2
                   MR. HERSKOVITS: That's true; yes.
 3
                   THE COURT: -- and that would be my inclination
     to go in that fashion. So, maybe have that ready to go as a
 4
 5
     topic --
 6
                   MR. HERSKOVITS: In March?
 7
                   THE COURT: -- at the next conference.
 8
                   MR. HERSKOVITS: Uh-huh.
 9
                   THE COURT: And I think we ought to have one in
10
    March rather than waiting two months.
11
                   MR. HERSKOVITS: I think so, Your Honor,
12
    because we will, I believe, will be finished with personal
13
     service and ready to take this next step. In the meantime,
    Mr. Guarino and I can discuss what kind of -- if there are any
14
15
     efficiencies or commonalties in how Publication Notice, what
16
    publication should be pursued, we can work that out, even if
17
     they are published separately at different times.
18
                   THE COURT: All right. Then let's turn --
     unless there are any other topics on 3-A?
19
20
               (No response.)
21
                   THE COURT: None appearing, let's go to 3-B
22
     about the draft e-service order. And that was what was
23
     1779-1, which has been submitted to Judge Jones. I think
24
     he was concerned that there were going to be arguments on it
25
     today. And my understanding is there is no argument on the
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### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 47 of 11

form and content of 1779-1. 1 2 Am I mistaken in that belief? 3 (No response.) THE COURT: All right. Then the only thing that 4 Judge Jones needs to ascertain then is a date in paragraph 14 5 for the deadline for people to return the notice response. 6 7 After Judge Jones signs this order, the website, which is 8 ready to go, will go live. 9 So, to me, that takes care of the discussion of 10 the e-service order, unless anyone else has anything to 11 comment on that. But then we have to go back to that -- what 12 was the other issue on electronic service they were asking Ms. Griffin? 13 14 Well, again, I get back to the e-service order 15 discussed in the summary at page 5, and the website order, 16 Judge Jones said that you don't need a general order. He 17 doesn't want a general order. He wanted an order to be 18 entered in this case. And that's why I thought the general 19 order and the E-Serve Order about the website were all taken care of by 1779-1. 20 21 Does anyone think differently? 22 (No response.) 23 MS. SCHNEIDER: Your Honor, this is Susan 24 Schneider. I think the only question was whether Ms. Griffin has a different view of it. And I just don't know the answer. 25

## Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 48 of 11

1 THE COURT: Well, what we got back from 2 Ms. Griffin, and she said that the order being reviewed by 3 Chief Judge Jones includes the website and e-service. So I think she and I are, at least, are on the same web page -- if 4 5 you want to use that phrase -- same wave length there. MS. SCHNEIDER: All right then. Then that's --6 7 THE COURT: Now, down the line, I guess, she 8 says we're going to probably have something like this in the 9 C case. 10 Mr. Herskovits. 11 MR. HERSKOVITS: Yes; that's the expectation, 12 Your Honor. 13 THE COURT: Okay. MR. HERSKOVITS: I'm not sure they'll be much 14 15 different. We could probably, with minimum modification, use 16 the same order. We were not -- we were not prepared to move 17 on to that yet until we finished our personal service. So, 18 that may be something else that should be put on to the agenda for the March status conference, a similar e-service order for 19 20 the 125C or number 128 case, that proceeding. 21 THE COURT: Well, when you do the agenda, I 22 think one of the topics ought to be, and maybe a report from 23 Ms. Griffin, on how the website is working out and any 24 complications. And, certainly, if anyone has any issues 25 after it does go live, please let her know.

## Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 49 of 11

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So is there anything else on agenda Item 3-B and
 1
 2
     3-C?
 3
                   MR. GUARINO: I don't believe so, Your Honor.
 4
                   THE COURT: All right. None appearing, let's
     go to the thing of setting the date for our next status
 5
     conference on this case in March. I'm looking at the week
 6
 7
     of March 11th. The 14th I may have to be in Las Vegas.
 8
               What about the 13th, Wednesday?
 9
                   MR. WILLIAMS: Your Honor, I have a hearing with
10
     the State Engineer on the 13th.
11
                   THE COURT: What time is that hearing?
12
                   MR. WILLIAMS: 9:00 a.m. I'm not exactly sure
13
    how long it's going to last.
14
                   THE COURT: Could we set this, perhaps, at
15
     11:00?
16
                   MR. WILLIAMS: Yeah, well, that hearing is in
17
     Carson City.
18
                   THE COURT: 1:00?
19
                   MR. WILLIAMS: I believe so. I believe that
20
    would work.
21
                   THE COURT: The reason why I'm looking at that
22
     week is because we had, all the judges here, magistrate
23
     judges, had reserved it on our calendars for possible
     assistance to the magistrate judges in Las Vegas on a week
24
    of settlement conferences. And it appears that that is being
25
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### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 50 of 11

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vacated now, so I have some time in my calendar. Otherwise,
 1
 2
     I'm in a world of hurt about moving things around.
 3
               So let's set it for March 13 at 1:00 p.m.,
     1:30 p.m. And I don't know that we have anything momentous
 4
     that I would necessarily ask everyone to be here in person.
 5
     You can participate by phone. But, certainly, if you want
 6
 7
     to attend personally, that's fine with me.
 8
               Now, before we return to this case management
 9
     issue, and we'll take a little recess before we do that, is
10
     there anything else, additional issues that need to be
11
     addressed here today that we haven't covered?
12
               (No response.)
13
                   THE COURT: All right. Now the next topic will
14
     be the case management issues. My thought is that those will
     probably take some time, but I would like to continue through
15
16
     the lunch hour so we can get this done and let those that got
17
     to catch a plane or something get out of here. So why don't
18
     we take ten minutes. And unless anyone has violent objection,
     and we'll start those arguments about the Amendment of the
19
20
     Case Management Order.
21
               So, we'll be in recess for that ten minutes.
22
               (Recess taken.)
23
               (Back on record at 11:40 a.m.)
24
                   THE COURT: Please be seated.
                   THE CLERK: This is to reflect that we're back
25
```

### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 51 of 11

- 1 on the record in the United States of America versus Walker
- 2 River Irrigation District, and others.
- 3 THE COURT: At this time, we'll take up the
- 4 agenda item on the proposals to amend or supplement, however
- 5 you want to call it, the Case Management Order in this matter.
- 6 It appears the United States has taken the lead on this in
- 7 the 127 case.
- 8 And Mr. Guarino or Ms. Schneider, I don't know
- 9 who's going to continue here.
- 10 MR. GUARINO: That would be me, Your Honor.
- 11 THE COURT: And just to let everyone know, I
- 12 and my law clerk have gone through these, discussed them, and
- 13 then I went back and reread the magistrate judge 101 education
- 14 you gave me when I first came into this case to bring me up
- 15 to speed, and tried to get a better handle on it. So, I am
- 16 familiar with your arguments. And I thought they were both
- 17 very well written and very well prepared, as has been most
- 18 everything in this case. There's some excellent lawyering
- 19 going on in this matter.
- 20 With that Mr. Guarino, go ahead.
- MR. GUARINO: Thank you, Your Honor.
- 22 While I think that our position is fairly squarely
- 23 presented in our briefs, we're seeking the Court to issue a
- 24 Supplemental Case Management Order, for the reasons that we
- 25 articulate, and to proceed as efficiently as possible, and to

### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 52 of 11

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move this case forward. We think that the proposal that we
 1
 2
     have, which is the Court should enter a Supplemental Case
 3
     Management Order that would next have the parties, all
     parties, file their Rule 12 motions to challenge the legal
 4
 5
     sufficiency of the Tribal claims, the Complaint -- I'm sorry,
 6
     the federal, the United States' counter-claim, to challenge
 7
     any of the claims of the United States' counter-claim would
 8
    be the most efficient way to proceed.
 9
               We've argued to the Court that the best way to
10
    proceed is to follow the Rules of Civil Procedure, which
11
     outlines a path for not only this case, but every case that
12
     comes before the Court. This case is really no different
     from any other case. It's not a complicated case.
13
     doesn't, it doesn't trigger any notions of complex civil
14
15
     litigation.
16
               We start with, of course, the Case Management
17
     Order, which was issued about a decade ago. And in the Case
18
     Management Order, the judge was very clear that when we
     got to this point in the proceedings, the magistrate would
19
20
     have to make a number of decisions. And it gave, I think,
21
     the magistrate very wide latitude, and directed the magistrate
22
     that you're going to have to control --
23
                   THE COURT: Magistrate judge.
                   MR. GUARINO: Magistrate judge.
24
                   THE COURT: That's the official title since
25
```

## Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 53 of 11

1990. 1 2 MR. GUARINO: And I misspeak. I'm sorry. 3 The magistrate judge has a lot of discretion here to proceed as it, as he believes is the most efficient way to 4 5 proceed in this case. 6 THE COURT: Well, wasn't part of that discretion 7 he was saying that that would include this briefing of what he 8 called the threshold issues? 9 MR. GUARINO: Possibly; yes. 10 THE COURT: I don't know it it's possibly. 11 It's black and white in that CMO. I mean, it's Judge Reed, 12 who lived, breathed and died this case, and came up with the sub-bracketing idea for the various cases, and thought that 13 the best management approach is this idea of the briefing of 14 15 the threshold issues. 16 MR. GUARINO: The Court was very clear that 17 the magistrate judge should consider what issues it should, 18 it should proceed on. And it's the United States' position, very clearly, that it's the -- that legal issues, simply the 19 20 legal issues, the challenges, the legal, the legal challenges 21 to the sufficiency of the Tribal claims should be those 22 threshold issues, if you want to label them that way, that 23 this court should proceed with. They are, they are a known 24 set of potential issues that can be developed by any party, 25 that can be brought by anybody. There's no limitation upon

#### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 54 of 11

1 any party from doing so. 2 THE COURT: Give me an example of some of the 3 types of federal rule motions you're talking about; all 12(b) motions? 4 5 MR. GUARINO: Yes, all 12(b) motions. And for 6 example, the Walker River Irrigation District raises the issue 7 of groundwater. And they, apparently, seem to be arguing that 8 reserved water rights cannot include claims for groundwater. 9 We anticipate that's going to be a challenge to the very 10 sufficiency of our, of our Tribal claims. They can bring 11 that -- I believe they can bring that as a 12(b)(6) challenge 12 to the Tribal claims that you can't, you can't have reserve water rights that involve groundwater. If that's their claim, 13 14 that's one they should bring it. They don't need a factual 15 basis. 16 THE COURT: Well, does that involve any 17 discovery? 18 MR. GUARINO: I should think that it would not. 19 THE COURT: Okay. Let me interrupt one second. 20 Mr. DePaoli, do you have an example of some type 21 of potential motion that could be filed that would involve 22 discovery? Just give you the one. Just stay where you are, 23 Mr. Guarino. 24 MR. GUARINO: Sure. 25 MR. DEPAOLI: I'm sorry, Your Honor. What?

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 55 of 11

```
1
                   THE COURT: Do you have any example of some
 2
     type of a motion that the defendants might file that would
 3
     necessitate discovery?
 4
                   MR. DEPAOLI: Yes.
 5
                   THE COURT: What?
 6
                   MR. DEPAOLI: A motion based upon claim and
 7
     issue preclusion, for one.
 8
                   THE COURT: And what type of discovery would
 9
     you envision under claim or issue preclusion?
10
                   MR. DEPAOLI: What I would envision on that,
11
     Your Honor, would likely center around precisely what the
12
     United States was doing in the litigation that went from 1925
     to 1940 with respect to Weber Reservoir and the surface
13
14
     water claim that the United States was asserting at that
15
     time.
16
               It would be our position that the United States --
     that the surface water claim that the United States was
17
18
     asserting at that time would have included putting water
     into that Reservoir, which had been studied and was, in fact,
19
20
     under construction prior to the time that the Decree was
21
     entered. And so our -- we would need to get into exactly
22
     what was going on at that time, both in the pleadings and
23
     perhaps elsewhere, as to why a claim, today, for a surface
24
     water for Weber Reservoir should not have been litigated
25
     and was part of a claim that was in fact litigated in the
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#### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 56 of 11

original litigation. 1 2 THE COURT: Okay. So, hypothetically, 3 Mr. Guarino, if we go ahead and amend or supplement the Case Management Order, and the defendants wanted to do discovery --4 5 and I'm not saying they can or cannot at this time, but let's say, hypothetically, they allowed them to do it, would that 6 7 convert that 12(b) motion to a Rule 56 motion; and do you 8 contemplate that type of motion being provided for in this 9 first phase? 10 MR. GUARINO: I don't, I don't believe that the 11 supplement -- I believe -- the answer, I think, is no. If it 12 contemplates discovery at this, in this sup -- in this initial 13 phase, no, I don't think we should proceed to that issue then. We should wait until the discovery is complete. But, let me 14 15 back --16 THE COURT: You think that's part of the merits phase? 17 18 MR. GUARINO: I do. I do. Just as any defense, or in the very claims themselves, need to be discovered at 19 20 the same time. And I would simply disagree with Mr. DePaoli 21 about what would be needed to establish a res judicata or 22 claim preclusion. 23 THE COURT: So your argument is he could make 24 that as a 12(b) anyway, without --25 MR. GUARINO: It's based upon the pleading, is

### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 57 of 11

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my belief. And the pleading in this very case. And if
 1
 2
     we didn't -- if he's saying that what we did before bars, in
 3
     this case, bars us from bringing the claim now, then it's
     reflected in the pleadings themselves. And you don't need
 4
 5
     discovery for such claims. I don't know what intent he's
     going to try and divine from, from the United States. But,
 6
 7
     clearly, even if there are instances where lawyers are
 8
     thinking about things, that's not going -- that's not what --
 9
     that's not how this issue is determined. It's based upon
10
     what the Court was ruling on, and what the pleadings of the
11
     United States were. You don't need discovery for that. And
12
     so I think that's more appropriate 12(b), a 12(b)(6) motion,
     which he can certainly provide.
13
               But if it's necessary to engage in discovery,
14
15
     then it should not be an issue that the Court should take up
16
     as a threshold issue because discovery, under any set of
17
     circumstances, for any of the issues, whether it be for
18
     challenges to the claims, or the very claims themselves, is
     going to be a very involved process than what Mr. DePaoli
19
20
     and the opponents to this motion is of the position of; is
21
     we're going to go through discovery not once, but at least
22
     twice on --
23
                   THE COURT: But you're also saying that if a
24
     party doesn't make a 12(b) motion at this time, they're
     precluded. But what happens if, during discovery in Phase II,
25
```

### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 58 of 11

```
you find something that's relevant that gives rise to a 12(b)
 1
 2
     type of motion? Are they precluded; or should we modify your
 3
     proposal to say "except as permitted by legal court."
 4
                   MR. GUARINO: Well, Your Honor, the way,
 5
     the way Rule 12 motions work, through the Rules of Civil
     Procedure, a party first needs to either raise their Rule 12
 6
 7
     motions before they answer, at the time they answer. If the
 8
     issue is something that involves something more than the
 9
     strict pleadings of the case and involves other things, the
10
     Court can convert consideration of that motion into a Rule 56
     motion and consider it, and either resolve it then, or resolve
11
12
     it later. The Court has a number of options here.
               But what our position is is that if we, if we
13
14
     immediately just start developing, I would describe them
15
     as a series of just basically challenges to the claims,
     and have them completely litigated from threshold issue
16
17
     establishment, to discovery, to some sort of motions practice
18
     through some sort of evidentiary hearing -- which is what I
19
     believe a Walker River Irrigation District is proposing --
20
     we're going to simply be in an endless loop of issues that
21
     will eventually lead us right back to where we're at right
22
     now; which is, we'll eventually have to get to the claims.
23
               Now, of course, I believe Walker River Irrigation
24
     District's notice opposing the Tribal claims hope to actually
     defeat the claims before we get to the claims, but what we're
25
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### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 59 of 11

- 1 setting up here is, is sort of an endless series of issues for
- 2 the Court to take up again and again and again. And then the
- 3 Court is going to have to come up with procedures again and
- 4 again and again to address these sorts of things.
- 5 And what we're proposing is, under Rule 12, the
- 6 issues that you can bring up are straightforward. They're
- 7 legal challenges. They're challenges that don't need
- 8 discovery development or development of other materials.
- 9 And they can be presented to the Court, and the Court can
- 10 rule on them. And if the Court rules on them and finds that
- 11 the Tribal claims survive, it can move forward. We can move
- 12 forward to further case management and further development
- 13 of those -- of the challenges that are filed.
- 14 And I skipped, I suppose, what we really need, of
- 15 course, is to get to that point where an Answer is filed,
- 16 so we know who's involved in the case; so we know what the
- 17 challenges are to the claims; and we can proceed to discovery
- 18 and case management on that.
- 19 THE COURT: Would you require an Answer to
- 20 the -- by the unrepresented parties? And what if they don't
- 21 answer?
- 22 MR. GUARINO: If they don't answer, then they
- 23 have no apparent complaint to the Tribal claims.
- 24 THE COURT: I don't think that's at all what
- 25 Judge Reed contemplated when he particularly said no defaults

#### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 60 of 11

1 would be entered. 2 How many parties did you say you have now, 5200? 3 MR. GUARINO: We have notified approximately 5200. There have been approximately 1100 individuals who 4 5 have filed an intent to participate. We have a number of people who have -- we have served and we have heard nothing 6 7 from. So, there are those folks out there. 8 So the potential number of folks who might standup 9 to object or file an Answer to the claims is potentially 10 large. But as the Court was talking earlier with 11 Mr. Herskovits, about who actually is going to come in 12 and file a Complaint or file an objection or file an Answer to the Tribal claims, is going to be a relatively small 13 number of people. I think that's precisely what the Court, 14 15 ultimately, was thinking about previously. It's the only thing that the Court could have been thinking about. 16 17 Eventually, we need to know who and what the objections 18 are to the Tribal claims that we have asserted. 19 THE COURT: Well, isn't it reasonable to assume 20 that somebody who has some water rights upstream is not going 21 to voluntarily relinquish those rights unless they file that 22 disclaimer? 23 MR. GUARINO: Let me backup --24 THE COURT: I mean can't you do an assumption 25 and just say all those who have not appeared, who have been

### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 61 of 11

```
served, or those who have appeared and have been served,
 1
 2
     will be deemed to just generally deny the allegations in the
 3
     counter-claim, and go from that assumption?
 4
                   MR. GUARINO: I would say no, Your Honor. And
 5
     for a couple of reasons. But, let me back up just a second.
 6
               The Court's used the term "default." We need to
 7
    be clear here that what we have is the Tribal claims, three
 8
     claims on behalf of the Walker River Tribe, and other claims
 9
     associated with the federal government. Those are the claims
10
    before the Court. The claims of other folks, the water rights
     of other folks are not before the Court. There is no default
11
12
     on those rights at all. Now they can come in and object to
     the water rights of the United States, but they can also
13
     choose not to. And if they don't speak up and say I have an
14
15
     objection -- I mean that's why we've been providing service
     for the last decade to folks, so that they can come in
16
17
     and say I have an objection; I have an answer; I have a
     response to this Tribal claim, and it is as follows: You
18
19
     don't have this right. There is no such thing as a reserved
20
     water right for the Walker River Tribe. There is no such
21
     thing as a reserved water right for the marine base, or
22
     whatever, whatever somebody wants to say. But if you don't
23
     say something, you're not defaulted. There is no default.
24
     You just choose not to say something. And so --
25
                   THE COURT: Any by implication, though, what
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### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 62 of 11

you're saying is those people have waived any right to their 1 2 own water rights if the claims of the Tribe infringe on those. 3 And so you're going to be -- the net effect of your conclusion is that, oh, yes, they can take my water rights to fulfill the 4 5 groundwater rights that the Tribe is seeking, or the federal 6 claims that the government is seeking for Pickle Meadows. 7 MR. GUARINO: It is indisputable that in a, 8 in a basin, one person's exercise of their water right will impact, theoretically, any other water right holder in the 10 basin. But the notion that if someone has, or exercises 11 an established water right, is taking from another person, 12 another water right holder, is simply, I believe, not correct because that's -- the system works in an inter-connective 13 way. But, providing or quantifying for one does not take 14 15 They have their own water rights, whatever from another. 16 they might be, whenever they were established under whatever 17 law that provides for such water rights. 18 So, that is -- the issue before this Court is for 19 the identification and quantification of the Tribal water 20 rights or the federal water rights that are before the Court. 21 If a person does not answer, they are not being defaulted. 22 Their water rights are what they are, they always will be; 23 just as the Tribal water rights are what they are. They always will be. They came into 24 always have been. 25 existence at the time they were reserved for. And so there

### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 63 of 11

- 1 is not this notion -- there is not a mechanism in which this
- 2 water right takes from others.
- And so a person can say, you know what? We think
- 4 the Walker River is entitled to this water. We think that
- 5 this water right is their water right. And it is not
- 6 unreasonable to think that some of the people who are
- 7 interested, who have filed a Notice of Intent To Participate,
- 8 think that. They can agree with that. That's not
- 9 inconsistent with our position. And if they don't come
- 10 in to Answer or file their objection, they are saying to
- 11 this court, because they have been provided notice, that
- 12 we have these, this claim before the Court. Do you have a --
- if you don't have a position, then you are not raising an
- 14 objection to these water rights. And the Court, at that
- 15 time, can narrow the focus of these proceedings on to those
- 16 individuals or entities that object to or challenge the
- 17 claims itself, and on the issues that they have with the
- 18 claims themselves. It's a narrowing process, Your Honor,
- 19 that --
- 20 THE COURT: All right. You know, I don't
- 21 think we need to address the issue of Answers at this point
- 22 in time.
- MR. GUARINO: Okay.
- 24 THE COURT: Maybe I got us a little ahead of
- 25 ourselves here. But it's, certainly, an issue I'm going to

## Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 64 of 11

- 1 have briefed down the road because my assumption -- and let me
- 2 ask Mr. Swainston.
- Those you know in Smith Valley, how many of those
- 4 are siding with the government on this case, and how many
- 5 are siding with Walker River Irrigation District?
- 6 MR. SWAINSTON: Well, I would expect, Your
- 7 Honor, that close to 100 percent would be siding with the
- 8 Irrigation District.
- 9 THE COURT: That would be my impression, too.
- 10 MR. SWAINSTON: But, that's just my impression.
- 11 THE COURT: Well, again, we don't need to get
- 12 into that right now, but my thought process is maybe down the
- 13 road, we embrace a position that those who have not filed a
- 14 response waiving those water rights or whatever, are deemed
- 15 to have opposed the relief sought by the Tribe and the
- 16 government. But, that's down the road.
- 17 Let me get back to another issue here. Would you
- 18 want these 12(b) motions to apply to both the Tribal claims
- 19 as well as the federal claims?
- MR. GUARINO: Yes, Your Honor, we would. And
- 21 the reason we would want that is because we believe that legal
- 22 challenges to the Tribal claims will be in common with other
- 23 challenges to the federal government.
- 24 THE COURT: I understand that position. But
- 25 then after those 12(b) challenges are decided for the Tribal

### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 65 of 11

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and federal claims, you only are seeking to have answers filed
 1
 2
     in the Tribal case and not the federal case?
 3
                   MR. GUARINO: Yes, Your Honor.
                   THE COURT: Why is that?
 4
                   MR. GUARINO: As Judge Reed outlined, 10 years
 5
 6
     ago or so, he found it appropriate to bifurcate the issues so
 7
     that we could, so that we could address the claims seriatim.
 8
     So that, one by one, we could address the natural grouping, I
     think, of the claims. And so the first one -- the first ones
10
     before the Court were the Tribal claims for Walker River
11
     Paiute Reservation, and so that would be Phase I. And then
12
     we would move on to the other Indian tribes that we have made
13
     claims for, and any other federal agencies have made claims
14
     for.
15
                               Supposing 12(b) motions were made,
                   THE COURT:
16
     and Mr. DePaoli and others were able to convince Judge Jones
17
     that the government and the Tribe don't have a case here, you
18
     wouldn't even get to the issue of Answers then, would you?
19
                   MR. GUARINO: Under -- if the Tribal claims
20
     are dismissed under Rule 12, then the case, I think, would be
21
     concluded.
22
                   THE COURT: And would it necessarily follow that
23
     if the Tribal claims are dismissed under Rule 12, the federal
24
     claims would be dismissed?
25
                   MR. GUARINO: Depending on the challenges
```

#### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 66 of 11

- 1 raised. If, if the same challenges raised to the federal
- 2 claims, that were raised at the Tribal claims, and the
- 3 judge -- and the Court ruled on the Tribal claims and the
- 4 federal claims at the same time, the party -- I think it's
- 5 incumbent upon any motion to dismiss to identify the scope
- of their challenge. If it's only to the Tribal claims, there
- 7 might be -- because Indian reserved water rights is a little
- 8 bit different, but very similar to other federal reserved
- 9 water rights. There's a distinction. The purpose for which
- 10 a reserved right is made for Indian tribes is much different
- 11 than for an agency, a federal agency, under normal
- 12 circumstances. So --
- 13 THE COURT: Let me interrupt again, if you
- 14 don't mind. The thought process is that if we did embrace
- 15 your proposed amendment about just having Phase I include
- 16 motions, 12(b) motions for the Tribal case, and 12(b) motions
- 17 for the federal claims --
- MR. GUARINO: Uh-huh.
- 19 THE COURT: -- and let's see what washes out of
- 20 those; and then, at that point in time, decide where to go in
- 21 the Answers.
- MR. GUARINO: Yes.
- THE COURT: Okay.
- Now, with that, is it an appropriate time to hear
- 25 from the defendants?

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 67 of 11

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MR. GUARINO: I think so. I think the Court --
 1
 2
     so long as the Court understands the position of the United
 3
     States, and I think it does. You know, we think that the
     Federal Rule provides a very clear road map for how this
 4
 5
     court should proceed. And by following them, we will all know
 6
     what to expect. And I think we will be able to meet what, I
     think, we've been hearing from the Court over the last several
 7
 8
     months; which is, this case needs to move forward. And what
 9
     we don't want to do is we don't want to end up in a series of
10
     loops that brings us right back to where we're going to be.
     And we also need to recall that the United States has -- needs
11
12
     to be given the opportunity to prevent and defend its claims
13
     as well, to the extent that it has the right to do that.
14
               By simply crafting legal threshold issues, what
15
     we're doing is we are putting a very large exclusive burden
     upon the Tribes and the United States, in that it will be the
16
17
     United States and the Tribes that will have to go through
18
     discovery, of an unlimited nature, several times, before
     we can even get to the point where we can present upon our
19
20
              The Court would be hearing challenges to the very
21
     claims before the Court even heard the claims themselves.
22
     That's not the way to proceed under these circumstances.
23
     It's not an appropriate way to handle -- we don't believe
24
     it's an appropriate way to handle it.
25
                   THE COURT: And your argument is the Court ought
```

## Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 68 of 11

- 1 to follow Federal Rules of Civil Procedure and go with
- 2 briefing under 12(b). But what about Rule 56, I forget if
- 3 it's (a) or (b) that allows motions for summary judgment to
- 4 be filed anytime after the Answer, or at anytime the Court
- 5 permits.
- 6 MR. GUARINO: I completely understand that,
- 7 Your Honor. However --
- 8 THE COURT: You want to take away that ability
- 9 to file motions for summary judgment, too?
- 10 MR. GUARINO: Not at all. Not at all.
- 11 THE COURT: So your concept then, for this Phase
- 12 I; 12(b) as well as 56 motions?
- MR. GUARINO: No, Your Honor. 12(b) motions,
- 14 and then Rule 56 when they are normally heard, which is after
- 15 the close of discovery, after all parties have been given an
- 16 opportunity to --
- 17 THE COURT: That's not how the rule reads, is
- 18 it? Doesn't it say --
- 19 MR. GUARINO: Judge, I'm not -- Your Honor --
- 20 THE COURT: 56: "Unless a different time is set
- 21 by local rule, or the Court orders otherwise, a party may file
- 22 a motion for summary judgment at anytime until 30 days after
- 23 the close of discovery.
- MR. GUARINO: I'm not disputing with the Court
- 25 the language of the Rule.

### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 69 of 11

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1
                   THE COURT: Well, I'm just wondering if I
 2
     amend this CMO in the way that you want to do so, because
 3
     the rationale being we have to follow the Federal Rules, well,
     why don't we follow the Federal Rules, too, on 56?
 4
 5
                   MR. GUARINO: Because under, under many
 6
     circumstances, Your Honor, a court will designate a time by
 7
     which Rule 56 motions should be filed, and so that becomes
 8
     the date that -- that becomes the time at which Rule 56
 9
     motions are filed. And so that time is usually after
10
     discovery has closed, so that if you want to file -- if a
11
     party wants to file a Rule 56 motion, they can do so after
12
     all discovery is done, so they have the materials they need
     to file such a motion. That's all I'm saying. I'm not
13
     saying the parties should be denied the right to file a
14
15
     motion, a Rule 56 motion. But in managing this case moving
16
     forward, obviously, we're going to have more than one party
17
     involved in this case. Obviously, you're going to hear from
18
     a number of different voices. In other circumstances, it
19
     appears to be a logical way to proceed by the Court, with
20
     the Court setting a time at a later point in the proceeding,
21
     after discovery closes, for people to file their Rule 56
22
     motions. Otherwise, the Court and all the parties have to
23
     stop every time a motion is filed by one of the parties. And
24
     so to proceed in an orderly and efficient way, the Court, I
25
    believe, at some point in the future, would identify that time
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## Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page $\frac{70}{70}$ of 11

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in which a Rule 56 motion would be filed.
 1
 2
               I'm not saying the Court can't pick a time, a
 3
     different time, or a party can't otherwise file a motion for
     summary judgment, if the Court hasn't addressed the motion
 4
 5
     in advance. But if the Court says Rule 56 motions will be
     filed 60 days after the close of discovery, 30 days after the
 6
 7
     close of discovery, whenever that might be, that's the time
 8
     for that to occur. Not in the middle of discovery, or
     sometime prior to discovery, because what that will do,
10
     to use very simple language, it will wreck the schedule.
                   THE COURT: Well, I don't think -- well, the
11
12
     schedule we've had has been wrecked. I mean, how long has
     it been since this case has been pending now; 22 years?
13
14
                   MR. GUARINO: Exactly, Your Honor.
15
                   THE COURT: Well, I would like to see some way
16
     to accelerate it, but I have this procedural problem on the
17
     motion for summary judgment in Phase I, if you're going to
18
     say, all right, defendants, go ahead with your motions to
     dismiss. But let's say Mr. DePaoli comes up with some motion
19
20
     to dismiss where he attaches exhibits --
21
                   MR. GUARINO: Uh-huh.
22
                   THE COURT: -- being Decrees by the government,
23
     or allocation of government to tribal lands or something like
24
     that --
25
                   MR. GUARINO: Sure.
```

### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 71 of 11

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1
                   THE COURT: -- now he's attaching documents
 2
     outside the pleadings which, under Rule 12(d) --
                   MR. GUARINO: Uh-huh.
 3
                   THE COURT: -- converts it into a motion for
 4
     summary judgment. So, should I preclude the defendants from
 5
     being able to do that; or do we just preclude the defendants
 6
 7
     from undertaking discovery to file a traditional Rule 56
 8
     motion and do that in Phase II?
 9
                   MR. GUARINO: Let me be clear, Your Honor.
10
     No, I don't necessarily think the Court should preclude
11
     Mr. DePaoli, or anybody else, from filing a Rule 56 motion
12
     that doesn't require discovery.
               If what Mr. DePaoli does is he files a motion and
13
14
     then attaches pleadings and says this proves my point, we
     win. Now what we, what the United States would do at that
15
     point is determine whether or not he has raised an issue,
16
17
     or raised material that can only be addressed in response
18
     with discovery. Then the Court, under the rule, can defer
19
     resolution of that Rule 56 motion until later.
20
               But if the United States, at that point, takes the
21
     position of, sure, that motion needs to be converted to a
22
     Rule 56 motion based on what's been attached to the motion,
23
     but we can still, nonetheless, address that, and it's ready
24
     for the Court's decision, then the Court can move forward on
     Rule 56. I think that's a very good point that the Court has
25
```

### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 72 of 11

raised. And I want the Court to be clear that my position, 1 2 and the United States' position, is that the issue is what 3 we don't want to do is engage in a series of threshold issues that are going to, each one, require its own development of 4 5 discovery, the motions, dispositive motions practice, and 6 then, ultimately, an evidentiary trial, apparently. So --7 THE COURT: Okay. Let's hear from Mr. DePaoli 8 or whoever else wants to address it. 9 Thank you very much, Mr. Guarino. You've raised 10 some interesting issues for me to consider. Mr. DePaoli, tell us why we should maintain the 11 12 status quo and stick with this discussion of the threshold 13 issue. 14 MR. DEPAOLI: Thank you, Your Honor. 15 I guess I would begin with this whole discussion 16 which has been implied by the United States, but not 17 supported, that somehow the Case Management Order itself 18 violates the Federal Rules of Civil Procedure. We address 19 that in our opposition, and no one has come forward and 20 indicated that there is something in the Case Management 21 Order that violates the Federal Rules of Civil Procedure. 22 At this point, the Case Management Order has become a RIDS 23 approach to case management. It is not a RIDS approach

to case management. It's what Judge Reed entered nearly

13 years ago, to a large extent, based upon positions that

24

25

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 73 of 11

- the United States and the Tribe took then, which they 1 2 repudiate now. 3 Contrary to what has been said this morning and what has been said in the reply, we're not contending, Your Honor, 4 that the Case Management Order mandates litigation of all 5 threshold issues that anyone wants to come up with. We're 6 7 not contending that it mandates a host of separate trials, 8 or orders separate litigation on a host of undetermined 9 threshold issues. 10 What we do contend is that Judge Reed, and the Case 11 Management Order, required that the magistrate judge consider 12 whether there were issues in these cases as to the Tribal claims, threshold issue which should be addressed at the 13 14 outset of the litigation. We do not --15 THE COURT: Well, how does that differ, 16 practically, from a motion to dismiss? MR. DEPAOLI: Well, I think that's --17 18 THE COURT: Otherwise, aren't we just delving into advisory opinions? 19 20 MR. DEPAOLI: No, we're not. I think that the 21 Case Management Order pretty clearly, if all that was intended 22 with the Case Management Order were Rule 12(b) motions, there
- would have been no need for provisions that say once the threshold issues are identified, we will proceed to discovery; 25

would have been no need for a Case Management Order. There

23

#### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 74 of 11

```
and, after discovery, we will proceed either to dispositive
 1
 2
     motions or evidentiary hearing; or, if necessary, both.
 3
               Judge Reed -- and I think we tried to bring that
     out in our opposition, and I'm going to explain it further
 4
 5
     today -- clearly contemplated that there may be some issues
 6
     out there that are going to have to be litigated, no matter
 7
     what we do, either now or later, or in the middle, or at
 8
     the end, that could result in avoiding a lot of unnecessary
 9
     litigation. An that's what the Case Management Order was
10
     intended to have the magistrate judge consider; are there
11
     issues in these proceedings that could possibly defer
12
     unnecessary proceedings in the interest of judicial economy
     and convenience to the parties? To the extent that the
13
14
     magistrate judge does designate one or more such threshold
15
     issues, the Case Management Order directs procedures to be
     followed in connection with their disposition. It allows
16
17
     discovery only on whatever the designated issues are and,
18
     certainly, that would be pursuant to an appropriate discovery
19
     plan that recognizes how many parties we have here. The Case
20
     Management Order provides for their disposition through a
21
     dispositive motion, or dispositive motions, or an evidentiary
22
     hearing.
                   THE COURT: Well, let's say we address one of
23
24
     the threshold issues that Judge Reed identified at page 9 of
     the CMO, whether this court has jurisdiction to adjudicate
25
```

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 75 of 11

- 1 said Tribal claims. So, let's identify that as a threshold
- 2 issue. The parties brief it. And the Court says yes.
- 3 Does that preclude a subsequent motion to dismiss
- 4 for lack of subject matter jurisdiction; or if the Court says,
- 5 no, there is no jurisdiction, does that mean that the Court
- 6 has, essentially, ruled on a motion?
- 7 I mean, aren't we talking about a rose by any other
- 8 name here?
- 9 MR. DEPAOLI: I think in that case, Your Honor,
- 10 and I think that, really, is the first matter that needs to
- 11 be considered; and that is, the subject matter jurisdiction
- 12 issues. But it's not it, in that case, that would be a
- 13 motion based upon the fact that there is no subject matter
- 14 jurisdiction. And that is exactly --
- THE COURT: Well, what --
- MR. DEPAOLI: -- what Judge Reed had in mind
- 17 with the Case Management Order.
- 18 THE COURT: You present an argument in your
- 19 opposition to the Walker River motion that, look, this Decree
- 20 has been decided and ruled upon. People had an opportunity,
- 21 a long time ago. It should not be revisited at this time
- 22 because it's not intervening. It wants to cancel the prior
- 23 Decree.
- Isn't that the type of argument you might make
- 25 here with respect to the Tribal claims, and wouldn't that

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 76 of 11

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be dispositive of the case if Judge Jones were to agree with
 1
 2
     you.
 3
                   MR. DEPAOLI: In terms of subject matter
     jurisdiction or the res judicata?
 4
 5
                   THE COURT: Well, probably more claim
    preclusion, issue preclusion type of approach, but --
 6
 7
                   MR. DEPAOLI: Well, I --
 8
                   THE COURT: -- but Judge Reed referred to it as
 9
     whether this court has jurisdiction to adjudicate said Tribal
10
     claims. I'm not sure in what context he contemplated that.
11
                   MR. DEPAOLI: I think he contemplated that
12
     from the standpoint of subject matter jurisdiction, Your
     Honor, not claim preclusion or issue preclusion. And there's
13
14
     probably at least two parts to that; one is the extent to
15
     which the Decree court has the ability to deal with claims
16
     related to groundwater at all and, second, whether the
17
     Decree court, which is an administration phase, should be
18
     adjudicating new claims to water rights at all. I think
19
     that's entirely subject matter jurisdiction.
20
                   THE COURT:
                               Then why isn't it appropriate not
21
     to go ahead and assert that now in a motion, and address this
22
     issue, which is at the heart of the case. I mean, that may
23
     make everything else we've done here moot.
24
                   MR. DEPAOLI: I this it is appropriate, Your
```

Honor. I mean, I think -- when get to the end of what I had

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 77 of 11

to say today, that's exactly what I was going to say, is that 1 2 the first order of business is to deal with subject matter 3 jurisdiction. And then, depending upon the outcome of that subject matter jurisdiction, proceed to determine whether 4 5 there are any other, what I would refer to as threshold issues that ought to be designated as threshold issues consistent 6 7 with the existing Case Management Order. And if there are, 8 proceed to deal with them in the way the existing Case 9 Management Order provides that they should be dealt with. 10 THE COURT: Are all threshold issues necessarily Rule 12 motions? 11 12 MR. DEPAOLI: No. I think that the major threshold issue, or an important threshold issue is not one 13 that can be decided simply on the face of the pleadings. 14 15 It's going to require material outside the pleadings to deal 16 with res judicata and issue preclusion. 17 THE COURT: But why can't you go ahead, under 18 Rule 12(b), and submit those documents that are, at which the Court could take judicial notice, and that may have a 19 net effect of converting it to a Rule 56 motion, but it's 20

would like to make it. One could do it just, just based upon a certain amount of information, but I am fairly certain that

the documents that I need in order to make that the way I

one that's done without discovery at this time?

21

22

23

MR. DEPAOLI: Because I'm not sure I have all

#### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 78 of 11

```
there are going to be some other information that the United
 1
 2
     States is going to put forward that say, well, that's not the
 3
     whole story. And that's, you know, that's why the first step
     was for the magistrate judge to determine are there issues
 4
 5
     that are appropriately threshold issues, as Judge Reed had in
 6
     mind, like claim preclusion; and, if so, to do exactly as the
 7
     Case Management Order says, have discovery on that issue.
 8
     And it wouldn't be one-sided discovery. It's discovery that
 9
     the Tribe and the United States can seek discovery just as
10
     easy as the rest of us. Have that discovery, and have it
11
     disposed of either through a dispositive motion; or if it
12
     can't be handled through a dispositive motion, through an
     evidentiary hearing with the district judge.
13
                   THE COURT: Would you agree then, according
14
15
     to your approach, the threshold issues would fall into one
     of two categories; they would either be considered a motion
16
17
     to dismiss under Rule 12, or a motion for summary judgment
18
     under Rule 56? And if they don't fall under one of those
19
     two categories, what the heck are we doing discussing the
     threshold issue?
20
21
                   MR. DEPAOLI: Well, I'm not -- I mean, I'm
22
     not sure that -- just take, just take claim preclusion for an
23
     example. I'm not sure that, ultimately, the best way to deal
24
     with that is a through a Rule 56 motion because there is going
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to be, arguably, two sides to that story, and someone is going

#### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 79 of 11

- 1 to say there are material facts in dispute. And that's -2 Judge Reed anticipated that and basically said, or, they can
- 3 be resolved by evidentiary hearing in front of the district
- 4 judge. And that, we put that in our opposition. That was
- 5 based, in my estimation, on the judge's experience with the
- 6 United States versus Truckee/Carson Irrigation District, and
- 7 the separate trial that was had on the res judicata issue on
- 8 the claims for additional water for the Pyramid Lake Indian
- 9 Reservation.
- 10 THE COURT: Okay. Continue. Thank you.
- 11 MR. DEPAOLI: I'm going to -- one of the things
- 12 that the United States has done, both in its reply and a
- 13 little bit this morning, is to compare its approach to this,
- 14 to the provisions of the existing Case Management Order.
- 15 And I think that's a useful thing to do, if it's done
- 16 fairly. We've been talking about motions to dismiss under
- 17 Rule 12. As I said, we all seem to agree that subject matter
- 18 jurisdiction is an issue that needs to be addressed, and the
- 19 Case Management Order will allow that to be addressed. If
- 20 the magistrate judge determines that I also want addressed
- 21 the legal issue of whether there is a federal reserve right
- 22 for underground water, that could be addressed as well. But
- 23 the --
- 24 THE COURT: Well, wouldn't that be a motion to
- 25 dismiss for failing to state a claim and making the argument

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 80 of 11

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that there is no such federally reserved right?
 1
 2
                   MR. DEPAOLI: That's kind of what that would
 3
     be. I mean other than that, Your Honor, Your Honor is very
     familiar with the test for whether someone has failed to
 4
     state a claim upon which relief can be granted. And other
 5
     than that kind of an argument, that there is simply, as a
 6
 7
     matter of law, no right, no federal right to underground
 8
     water, federal reserve right to underground water. I have
 9
     a hard time seeing that anyone will have much success with a
10
     Rule 12(b)(6) motion as to the Tribal and federal claims for,
11
     for all practical purposes with that exception, which -- and
12
     there's case law out there on this issue, of whether there's
13
     reserve rights to groundwater or not, going each way. Other
14
     than that, 12(b)(6) motions here are just going to be a
15
     waste of the Court's time, and everyone else's time, and not
16
     materially advance the litigation.
17
               In terms of -- and the second step that the United
18
     States has suggested is after you deal with 12(b) motions,
     we need Answers, affirmative defenses, counter-claims and
19
20
     cross-claims. As to Answers and affirmative defenses, it's
21
     not our position that Answers are never to be required here,
22
     but the Case Management Order left the timing of Answers to
23
     the discretion of the magistrate judge.
24
               The reasons the United States say they need Answers,
25
     it needs Answers now, really don't hold -- pardon the pun --
```

#### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 81 of 11

- 1 any water, in my judgment. 2 They say they need to know why people, or what basis 3 the core parties object to their claims. I think they have a pretty good understanding as to why parties would object to 4 5 their claims. 6 Second, they're going to get a very clear 7 understanding as to the threshold issues as to what the 8 objections are. 9 And, third, depending on the outcome of threshold 10 issues, at an appropriate time, there will be Answers, and 11 whatever mystery there is will be uncovered as to what people 12 object for. 13 THE COURT: Again, getting a little ahead of myself, I was asking Mr. Guarino the question about how 14 15 should the Court consider the failure of a party not to file an Answer -- which, probably, we'll get 10, 15, 20 answers in 16 17 this case, and the other four- or 5,000 won't do anything. 18 What's the practical effect as to those people who just don't 19 want to hire an attorney or don't know what to do in this 20 case? 21 MR. DEPAOLI: Well, and I think that's --
- there's two parts to that, Your Honor. I mean, I think
  the argument that, let's, right now, force people to either
  hire an attorney and file an Answer or we'll forget about them
  is, basically, exactly what Judge Reed wanted to try to avoid,

#### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 82 of 11

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if possible, with threshold issues. He knew that he was
 1
 2
     ordering the joinder of a lot of people here, many of whom
 3
     would have nothing more than a domestic well. And he did
     not want to put them in a position of having to make that
 4
 5
     choice unless they really had to. And that's why the Case
 6
     Management Order was structured that way.
 7
               And that gets me to this issue of cross-claims and
 8
     counter-claims, or counter-claims and cross-claims. The
 9
     argument that counter-claims are not required here, as being
10
     a straw man, I think, is wrong. And I want to -- let me tell
11
     you what the United States and the Tribe said to Judge Reed
12
     when they filed their counter-claims that we're talking about
     now in 1992. What they were concerned about when they filed
13
     those is that if they didn't file them at that time, they
14
15
     would face a serious challenge later by the Irrigation
     District and others, that they were required to file their
16
17
     counter-claims as a result of what the District had filed
18
     related to some orders that the California State Water
19
     Resources Control Board had entered. And they pointed out
20
     that compulsory counter-claims become unenforceable if
21
     they're not asserted as compulsory counter-claims.
22
               And consider what they said in 1998, in their joint
23
     motion to Judge Reed to join and serve groundwater users.
24
     that particular filing, they specifically said -- this was in
     their joint motion -- they specifically said: "Thus, as the
25
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#### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 83 of 11

purpose of these proceedings is to determine the relative 1 2 rights of those claimants who are claiming water from the same 3 source, meaning surface or groundwater, it is necessary to join both." 4 5 Now, anyone -- any attorney who is consulted by 6 someone who is ordered to file an Answer in these proceedings, 7 is going to have the very same concern that the United States 8 and the Tribe had in 1992. For anybody who's got a ground 9 water right, for anybody who's got a right that wasn't part 10 of the adjudication of the Walker River Decree, they're going 11 to be concerned that, not today with Mr. Guarino, but some 12 10 years from now, some attorney from the United States or some attorney from the Tribe is going to say they don't 13 have that groundwater right. They should have asserted 14 15 that as a compulsory counter-claim in connection with 16 these proceedings. 17 THE COURT: Or, alternatively, they could argue 18 that by not filing an Answer, they waived any claim to it. 19 MR. DEPAOLI: Potentially. Definitely, because 20 they wouldn't have even done -- filed an Answer, much less 21 a counter-claim. And the Ninth Circuit law on compulsory 22 counter-claims is are the claims logically connected that 23 considerations of judicial economy and fairness dictate that 24 all of the issues be resolved in one lawsuit. And the purpose of that is to avoid a multiplicity of lawsuits. 25

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 84 of 11

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1
               Now, can anyone really contend that in a proceeding
 2
     where -- that's claimed to involve a water from the same
 3
     source, that claims of all parties to water from that source
     should not be litigated in one proceeding, rather than in a
 4
 5
    multiplicity of proceedings?
 6
               And there's also the practical issue.
 7
     United States and the Tribe want the Court to permanently,
 8
     preliminarily and permanently enjoin the defendants and
 9
     counter-defendants from asserting any adverse rights or
10
     interests to the rights that are declared, any rights that
     are found to exist for the Tribal claims. How can the Court
11
12
     grant effective injunctive relief without adjudicating the
13
     relative priority and relationship of all of the rights one
     to the other? How can --
14
15
                   THE COURT: Well, according to Mr. Guarino, if
16
     they don't answer, they have waived those rights. But, he
17
     also says that they're not necessarily waiving them. They're
18
     just not asserting any claim to the groundwater rights the
19
     Tribe is asserting.
20
               And maybe I need to be educated here. What is
21
     meant by this "federally reserved rights to groundwater
22
     underlying and adjacent to all reservation lands"? What
23
     does that involve?
24
                   MR. DEPAOLI: What that involves is think of,
25
     think of a groundwater basin as the Walker River. And part of
```

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 85 of 11

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the Walker River is inside the reser -- goes, passes through
 1
 2
     the reservation. Part of it is above the reservation; part of
 3
     it is below the reservation, or downstream of the reservation.
     So when the Tribe asserts a claim to water from the Walker
 4
 5
     River, in order to be able to know whether someone is
     interfering with that Tribal claim to water from the Walker
 6
 7
     River, you need to know, well, what is their right upstream
 8
     on the Walker River, or what is their right downstream on the
 9
     Walker River? How does it relate to that Tribal right?
10
               The same thing is true to the groundwater basin
11
     that's under and adjacent to the reservation. Some of that
12
     groundwater basin, if it's -- if the boundaries went down,
     is within the reservation, but some of it is outside the
13
14
     reservation. And so how can you, someone who's outside
15
     the reservation, in that groundwater basin, know if they're
     interfering with the Tribe's rights to that groundwater basin
16
17
     that's also within the reservation, without knowing what is
18
     the relationship between those two rights inter se?
19
               Is the Tribes' rights senior? How big is the
20
     Tribe's right? What's the other right? What's its priority?
21
     What's its quantity and so on?
22
               And so that language about "under and adjacent,"
23
     refers to the fact that part of this water source is not
24
     within the reservation.
```

THE COURT: And are there any boundaries

#### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 86 of 11

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that have been set in this case yet by what is meant by
 1
 2
     "adjacent"?
                   Is somebody with a well up in Bridgeport
 3
     adjacent to the Walker River Paiute Tribe?
                   MR. DEPAOLI: No, I don't think so, Your Honor.
 4
 5
     I think that from the standpoint of a groundwater basin,
 6
     and looking strictly and solely at groundwater, we would be
 7
     talking about that the groundwater basin 110 as designated
 8
     by the Nevada State Engineer, which is in the Schurz area,
 9
     in the Walker Lake area, and the Hawthorne area. There is
10
     probably -- there is zero connectivity between a groundwater
11
     basin in Bridgeport and the one down in Schurz, with the
12
     exception of the argument that the -- of this connection
     between surface and groundwater, so that there is
13
14
     potentially -- and this relates more to the surface claim
15
     the Tribe is making than it may make to the groundwater claim,
     but with the argument that the surface and groundwater are a
16
17
     single source of supply in the basin, it could be argued that
18
     someone pumping groundwater in Mason Valley, potentially, is
19
     decreasing the amount of surface water available to satisfy
20
     the Tribe's right that may or may not be recognized as a
21
     result of these proceedings.
22
                   THE COURT: Is that why Judge Reed thought all
23
     groundwater users, including those with domestic wells should
24
     be served?
25
                   MR. DEPAOLI: I think Judge Reed did that -- had
```

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 87 of 11

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two concerns. I think that he was concerned about whether or
 1
 2
     not the Tribe's pumping would affect some other groundwater
     users. And I think that had to do with a lot of inclusion of
 3
     domestic users. The language in the Case Management Order
 4
 5
     suggests that. And then I think his expansion of that to
     require persons with actual permits for either industrial
 6
 7
     or irrigation use of groundwater be joined, was more related
 8
     to the issue of surface and groundwater, a single source of
 9
     supply; and, if so, are we going to regulate that, in some
10
     fashion or another, as a single source.
11
                   THE COURT: Well, that first one that you
12
     identified, doesn't that speak to the suggestion that somebody
     should file a counter-claim if it's conceivable that the
13
     Tribe's pumping of water may adversely affect their
14
15
     groundwater use?
16
                   MR. DEPAOLI: I think that's the, that is the
17
     potential problem that I think anybody is going to face if
18
     they're ordered to file an Answer at this point in time. Or,
     I think some of that may get -- may become clearer as a result
19
20
     of the subject matter jurisdiction issues. But if not, I
21
     think anybody who is in a position, or required to file an
22
     answer, is going to have a real dilemma. And if they have a
23
     groundwater right, or if they have a surface water right
24
     that's not -- was not adjudicated as part of the Decree, to
25
     file an answer and not assert that counter-claim, I think that
```

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 88 of 11

- I would be hard-pressed to advise someone not to assert such a 1 2 counter-claim. THE COURT: Your opposition, at page 11, 3 says that: "Similarly, if the groundwater claims for the 4 5 reservation as it existed when the Walker River Decree was entered are barred on claim preclusion grounds, the 6 7 need for adjudication of groundwater rights and hydrographic 8 basin 110 may also be obviated." 9 Isn't that an argument in favor of turning to motion 10 practice? 11 MR. DEPAOLI: It's an argument. And, again, 12 it's an argument in favor of turning to having claim preclusion be a threshold issue, allowing the appropriate 13 discovery on that issue, and then dealing with the resolution 14 15 of that, either through a dispositive motion or through a 16 separate evidentiary hearing. 17 I think that -- I don't think that we should get
- caught up in motion practice versus something else. I think 18 19 the important focus is are there some issues that could 20 potentially narrow, shorten, make this case less difficult, 21 or less expensive for all involved. And if there are those 22 issues that we can identify, let's identify them. If there 23 needs to be discovery on them, let's have that discovery. And 24 then let's dispose of them. And that, I think, it takes me to 25 what I want to --

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 89 of 11

THE COURT: Just a second.

```
2
               I mean as expediting, this is the binder of all
 3
     the identification of the threshold issues in this case. And
     it's -- there's a voluminous amount of materials in there.
 4
 5
     And some of them I would just deem to be almost -- they're all
 6
     interesting issues we'll probably have to address at some
 7
     point in time in this case, but it's not something that's
 8
     going to narrow the focus of the case or the involvement of so
 9
     many attorneys and expenses and everything.
10
               You know, I hear this thing about -- particularly
11
     from RID, about how this is supposedly going to narrow the
12
     issues and be less expensive, but I'm concerned that it's
13
     turned out to be the opposite.
14
                   MR. DEPAOLI: Well, Your Honor, we, in our
15
     last, in the last filing, we, I would say, minimized what we
16
     proposed to be threshold issues considerably.
                   THE COURT: You did. I agree.
17
18
                   MR. DEPAOLI: And it's not our -- it's not
19
                It's Your Honor's call. And so as I said at the
     our call.
20
     beginning, Your Honor can say yes, one, two and three ought
21
     to be threshold issues; or Your Honor can say none of these
22
     ought to be threshold issues. And if that's what Your Honor
23
     decides, then we are at that next point. But, I don't think
24
     that ought to be the decision. And what I, what I want to
     compare that potential, which I think needs to be looked at
25
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# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 90 of 11

after the subject matter jurisdiction issues are dealt with, 1 2 to this approach that after Rule 12 motions, we would move 3 to simultaneous trial preparation on all issues, merits and defenses alike. That is going to be a very long, arduous, 4 5 and expensive process for all concerned; and, perhaps, to a 6 certain extent unnecessary, if there is a threshold issue that 7 can narrow those down. THE COURT: Well, I guess what I'm having a 8 9 problem with, even Judge Reed's original concept of threshold 10 issues, let's say, I identify claim preclusion as a threshold 11 issue, and then you brief this claim preclusion issue as a threshold issue, what becomes of that? Does the judge then 12 say, well, I'm going to deem this to be a Rule 12 motion and 13 14 enter an order dismissing the case because claim preclusion 15 applies here? 16 I mean, that's the problem I have with Judge Reed's 17 concept --18 MR. DEPAOLI: I think --19 THE COURT: -- with all due respect to 20 Judge Reed, you know, who is a brilliant man and lived 21 this case. And I would certainly be very hesitant to change 22 anything he entered in this matter as case management. 23 MR. DEPAOLI: The concept is that to the extent 24 that that issue is identified, there would be a period of

discovery on that issue. And after that point, the parties

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 91 of 11

- 1 would either -- the defendants would move for a summary
- 2 judgment in their favor based on that issue; or, if they felt
- 3 that there was material issues that ought to be tried, it
- 4 would be a separate trial, as took place in United States
- 5 versus TCID, that led to Nevada v. United States. That's
- 6 exactly what happened there. And it ended a case that had
- 7 17,000 defendants, all the way to the Supreme Court of the
- 8 United States, in ten years.
- 9 THE COURT: And we've been going along here
- 10 20 years.
- MR. DEPAOLI: Right.
- 12 The big issue, as I see it, for trial preparation
- 13 here, if we do all this simultaneously, is going to be on the
- 14 quantification issues. And there are issues there that I'm
- 15 certain are going to come up in terms of whether any of these
- 16 lands are arable, whether -- what would need to be done to
- 17 irrigate any of these lands is likely to happen. The United
- 18 States and the Tribe are going to have a different approach
- 19 to quantification that's going to involve a number of things.
- 20 We're going to do all that discovery. We're going to do
- 21 all the discovery on all the defenses; the res judicata,
- 22 claim preclusion defense. We're going to do all of that.
- 23 We're going to probably deal with the counter-claims and,
- 24 potentially, cross-claims.
- 25 And then there is the potential that, at the end

#### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 92 of 11

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of all of that, a determination could be made that claim
 1
 2
     preclusion does in fact bar some or all of these, and so a
 3
     lot of that may very well have been unnecessary. And that's
     what Judge Reed was trying to deal with with the Case
 4
 5
     Management Order. And what I think here is we all agree on
 6
     step one, which is subject matter jurisdiction. Step two is
 7
     are there threshold issues that should be identified that
 8
     I think -- I mean I think the test has to be do they have
 9
     some real potential to narrow or end this litigation?
10
     And if they do, proceed as the Case Management Order provides.
11
                   THE COURT: If they have the potential to
12
     narrow or end, doesn't that necessarily mean it's a Rule 12
    motion?
13
14
                   MR. DEPAOLI: No. I think what it probably
15
    means is, as was said in the Case Management Order, it's a
     dispositive motion that is likely to be a Rule 56 motion; or
16
17
     if it can't be handled as a dispositive motion because there
18
     are material facts in dispute, then it's a trial, a separate
19
     trial.
20
               But what I want to emphasize is that process is not
21
     going to change this litigation in the sense that it's going
22
     to cause it to be longer than it would. Those issues and
23
     defenses are going to get litigated. They're either going to
24
     get litigated at the outset, or they're going to get litigated
     as the case goes forward. If they get litigated at the
25
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# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 93 of 11

- outset, they're going to be over at the outset, and so nobody will have to deal with them again. We're not going to be
- 3 back to square one if we litigate it and get it decided on
- 4 an appropriate threshold issue. It's something that's going
- 5 to have to be dealt with one way or the other, sooner or
- 6 later.
- 7 THE COURT: Well, two questions: You said,
- 8 first, Phase I ought to be subject matter jurisdiction?
- 9 MR. DEPAOLI: Yes.
- 10 THE COURT: You're saying subject matter
- 11 jurisdiction in the form of a motion?
- 12 MR. DEPAOLI: Yes. I think that would be
- in the form of a motion. And I don't think that requires
- 14 discovery. I mean, the Case Management Order allows that to
- 15 happen.
- 16 THE COURT: Phase II, moving to threshold
- issues, one of which you say is possibly claim preclusion.
- 18 Let's say you brief the issue of claim preclusion and
- 19 Judge Jones decides, no, claim preclusion, under the
- 20 briefing of this threshold issue is not appropriate. Does
- 21 that preclude you from bringing a 12(b) motion on that issue
- 22 then?
- MR. DEPAOLI: Yes. And I don't think -- if we
- 24 have claim preclusion as a threshold issue, we need to deal
- 25 with it completely; not as a matter of law, but with getting

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 94 of 11

- 1 out all the facts that bear on that defense, and getting it
- 2 decided and a decision on, yes, that's a claim that was or
- 3 should have been asserted originally or not. And once
- 4 that's -- once a decision is made on that, that's the
- 5 decision, obviously, subject to appellate review. But
- 6 as far as this court goes, that would not be something, if
- 7 that's unsuccessful, that would not be something that would
- 8 come up again. It would be over with.
- 9 THE COURT: Well, getting back to Judge Reed's
- 10 Case Management Order, it seems to me that with, perhaps,
- 11 the exception of subparagraph E on page 10, all of these
- 12 threshold issues are things that should be litigated
- in a 12(b) type of motion; (a) is whether this court has
- 14 jurisdiction to adjudicate Tribal claims, (b) is what law
- 15 applies, whether federal law governs pumping of groundwater.
- 16 And I guess it should have been further stated, or as the law
- of the States of California or Nevada apply.
- 18 Maybe that's not ripe for a motion of any kind. And
- 19 why, at this stage, address it, or why not. Maybe it should
- 20 be addressed.
- MR. DEPAOLI: I don't think that one should be
- 22 addressed. I don't think that issue gets you anywhere.
- THE COURT: Well, I tend to agree.
- MR. DEPAOLI: It's not -- the question is not
- 25 does federal law govern pumping of groundwater on the

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 95 of 11

- 1 reservation. The question is is there a federal reserved
- 2 right for groundwater for the Walker River Reservation; and,
- 3 if so, what's its quantification?
- 4 THE COURT: And your argument is, I take it,
- 5 there is no such federal reserved right. And it seemed like
- 6 that could be asserted in a motion to dismiss.
- 7 MR. DEPAOLI: That could, that narrow issue.
- 8 But if there is a federal reserved right, then the case law
- 9 tells us that that's a federal right. It's subject to federal
- 10 law. And that federal law would govern that pumping. So I
- 11 don't -- not all of the issues that are in the Case Management
- 12 Order, we think, are appropriate threshold issues, and we have
- 13 narrowed what we suggested down.
- 14 THE COURT: But you do embrace the concept,
- 15 Mr. DePaoli, that maybe it is appropriate at least subject
- 16 matter jurisdiction ought to be handled in a motion. And
- 17 you're saying that some of the issues relating to claim
- 18 preclusion might need discovery.
- MR. DEPAOLI: Yes.
- THE COURT: But, that should not be a motion?
- MR. DEPAOLI: Yes. I think that's what the
- 22 Case Management Order said; to the extent that issues that
- 23 are designated require discovery, that's the next step,
- 24 discovery.
- 25 THE COURT: All right. Mr. DePaoli, I have

#### Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 96 of 11

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interrupted you a lot of times. Is there any other burning
 1
 2
     comment you want to make? It's getting a little late here.
 3
                   MR. DEPAOLI: No. I think I would just conclude
     by quoting from what the United States and the Tribe said in
 4
 5
     February of 2000. And I'll -- and we put it in our brief,
    but I think it's as good then -- or now, as it was then; and
 6
 7
     that is: "That it is efficient to deal with threshold issues
 8
     regarding the Tribal claims because it's going to allow the
 9
     parties to focus their time and resources on a manageable
10
     set of issues and eliminate the temptation for the parties to
11
     litigate every issue in the case at once, without a coherent
12
     structure for doing so."
               And, obviously, the threshold issues need to be
13
     issues that do have the potential to narrow the case down,
14
15
     and not issues that we just litigate for the sake of
     litigating, because that's not going to get us anywhere.
16
17
               And in closing, I think that's what I would suggest
18
     is that we, at the appropriate time -- and I realize there's
19
     still, apparently, some service that needs to be done -- that
     the Court establish some sort of a schedule for motions on
20
21
     subject matter jurisdiction issues; deal with subject matter
22
     jurisdiction issues; and after subject matter jurisdiction
23
     issues are dealt with, return to what happens next under the
24
     existing Case Management Order, to see if, okay, in light of
25
     what we've done with subject matter jurisdiction, is there an
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# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 97 of 11

issue, or two issues, that ought to be threshold issues to 1 2 be treated as provided in the Case Management Order; which 3 is, identify, discovery, and disposed of. And go at it that way. I don't think there's any need, whatsoever, to enter a 4 supplemental Case Management Order. The Case Management Order 5 as it exists takes care of exactly what needs to happen next, 6 7 and will take care of what needs to happen after that. And if 8 what happens after that there is are no such threshold issues, 9 then we're off to where we're off to. 10 Thank you. THE COURT: 11 Thank you, Mr. DePaoli. 12 Anyone else on the defendant's side want to add 13 anything to the arguments? 14 (No response.) 15 THE COURT: I do have just some questions I 16 would like it go over with counsel. And just please remain 17 seated where you are. 18 Mr. Guarino, can you explain the difference to me for how underground water and surface water constitutes a 19 20 single source, as is referred to in the Case Management Order 21 at page 3? 22 MR. GUARINO: I'm sorry. Page 3 of what, Your 23 Honor?

referencing that the Tribe's position has been as stated in

THE COURT: Well, I saw in the defendant's brief

24

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 98 of 11

- 1 the Case Management Order, at page 3, lines 24 through 25.
- 2 This has been done because of the claim that underground and
- 3 surface waters, constitute a single source.
- 4 Can you explain to me, as someone who has probably
- 5 demonstrated to everyone already in this case, multiple times,
- 6 I have very little knowledge about water rights laws.
- 7 Could you explain how surface waters and underground
- 8 waters constitute a single source.
- 9 MR. GUARINO: In a general sense, Your Honor --
- 10 can you hear me?
- 11 As a general sense, Your Honor, I think that that
- 12 phrase reflects the connectivity between surface water and
- 13 groundwater as a -- that they're connected. They're not
- 14 isolated from each other and so they interact; ground
- 15 water goes into surface water and vice versa, depending on
- 16 hydrologic conditions of the area.
- Does that respond to the Court's inquiry?
- 18 THE COURT: Well, I guess it's a factual
- 19 explanation and somebody much more knowledgeable than I
- 20 would have to decide that. I was just curious, factually,
- 21 about how that --
- 22 MR. GUARINO: And I don't know. I don't have --
- 23 I'm not as familiar with the Walker River Basin as I am in
- 24 other basins. But I know that generally be true, that that's
- 25 the notion that there, generally, connectivity between

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 99 of 11

- 1 groundwater and surface water to some extent, depending upon
- 2 its location and its conditions.
- 3 With respect to the Walker River Tribe, the claims
- 4 for groundwater are, are simply for the right of the Walker
- 5 River to drill for -- to drill for and to use groundwater
- 6 that's found underneath the reservation itself.
- 7 THE COURT: All right. In your reply memorandum
- 8 then you say: "The immediate focus on this court is on three
- 9 claims. The first one is quantification of a water rights
- 10 claim associated with Weber Reservoir."
- 11 Explain what that is to me.
- MR. GUARINO: Weber Reservoir was completed in
- 13 1936, 1937 or so, after the Decree was entered in this case.
- 14 It's filled and used by the Walker River Tribe for, I believe,
- 15 predominantly irrigation purposes. And we're claiming a water
- 16 right to the storage and use of that water.
- 17 THE COURT: Is that any different from what you
- 18 already have?
- 19 MR. GUARINO: We have, under the Decree, I
- 20 believe we have a stream flow quantity to the Walker River
- 21 itself, which is not the same as a storage right.
- 22 THE COURT: The second one is: "Quantification
- 23 of groundwater rights for groundwater underlying the Walker
- 24 River Paiute Reservation."
- MR. GUARINO: And that's what I was talking

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 100 of 1

```
about briefly before; the right to use, to find and use the
 1
 2
     groundwater that is below --
                   THE COURT: Underneath.
 3
                   MR. GUARINO: -- underneath the reservation
 4
 5
     itself.
 6
               And if I may, Your Honor, with respect to other
 7
     groundwater users that might be in the area, or that might be
 8
     affected by Walker River groundwater use, to the extent -- I
 9
     think the discussion that was going on between the Court and
10
     Mr. DePaoli earlier, I think confused apples and oranges a
11
     bit in that, in this proceeding, what we're talking about is
12
     quantifying the right of the Tribe to use groundwater found
     underneath the reservation itself.
13
               With respect to enforcing that right against a
14
15
     groundwater user or any other water user that might have some
16
     connection to that groundwater, it's a completely separate
17
     administration issue. It's a completely -- it's not, I
18
     believe, what we're here for in court before the Court itself.
     To the extent a party files a counter-claim in the interest of
19
20
     protecting its water rights, groundwater rights, because of
21
     fear of interference of the Tribe itself, that is something I
     think that is not before the Court.
22
                   THE COURT: Well, I don't want to get into that
23
24
     issue again.
```

MR. GUARINO: Sure.

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 101 of 1

```
THE COURT: But could you explain number
 1
 2
     three: "Quantification of water rights associated with lands
 3
     added to the reservation in '36 and thereafter."
 4
                   MR. GUARINO: Yes.
 5
                   THE COURT: And that would have been after
 6
    the decree --
 7
                   MR. GUARINO: Yes.
 8
                   THE COURT: -- just by a couple of months, if I
 9
     recall.
10
                   MR. GUARINO: Yes.
11
                   THE COURT: But those are groundwater rights?
12
                   MR. GUARINO: I actually don't have a copy of
13
    the Complaint right in front of me, Your Honor.
14
                   THE COURT: I'm just looking at your
15
    memorandum --
16
                   MR. GUARINO: I believe it's not just
17
     groundwater.
18
                   THE COURT: -- Quantification of water rights.
19
                   MR. GUARINO: It's not just water rights.
20
     It's not just groundwater rights, Your Honor. It's
21
     groundwater rights and surface water rights to the Walker
22
    River itself.
23
                   THE COURT: And that would be because of the
24
     addition of those lands after the Decree?
25
                   MR. GUARINO: Precisely.
```

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 102 of 1

```
1
                   THE COURT: You say, in footnote 1, at page 3 of
 2
     your reply about 12(b)(5) motions: "Such motions must be
 3
     filed at this point or not at all."
               In view of the unusual nature of this case, isn't it
 4
 5
     rather Draconian to say, all right, defendants, you have
     30 days to file your motions and, if you don't file one,
 6
 7
     you've waived them.
 8
                   MR. GUARINO: Let me explain a little bit
 9
     more, Your Honor. That's, generally, how 12(b) motions are
10
             This is the time to make them. For instance -- but
     we all know that under 12(b)(1), subject matter jurisdiction
11
12
     challenges can be raised at anytime by a party. However,
13
     on challenges to, say, personal jurisdiction, which probably
14
     doesn't apply in this case so much, in proper venue it
15
    probably doesn't apply in this case so much. But potentially
16
     number four, insufficient process, now there's something we
     haven't talked about before. And as the Court -- as we all
17
18
     know in this case, there are many, many people who have been
19
     either provided notice concerning, or served with notice
20
     concerning these proceedings. One of them might, might
21
     assert that they have not been properly served. And if -- and
22
     this is the time, then, for that to be raised or not at all.
23
                   THE COURT: Well, is claim preclusion a 12(b)(6)
24
    motion?
25
                   MR. GUARINO: I believe it is. I believe it
```

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 103 of 1

is. I think --

1

2 THE COURT: Well, what about Mr. DePaoli's 3 approach that he needs discovery on that, and not as a motion 4 to dismiss. 5 MR. GUARINO: If he needs discovery for it, then 6 it can come in due time when we are engaged in discovery. 7 THE COURT: And make it as a Rule 56 motion, or 8 is the government going to claim, the Tribe going to claim 9 that he waived by not asserting it? 10 MR. GUARINO: No, we would not claim that, Your 11 Honor. He would be able to raise that. We're not trying to 12 stop anybody from raising their claims. And to the extent that it's a claim that would require discovery, and that you 13 would need discovery to provide that claim, to provide for 14 15 that claim, it would be a Rule 56 motion. 16 THE COURT: What about this approach in Phase I; 17 what about requiring motions to dismiss as to (a), subpart 18 (a), the Tribal's claims, motion to dismiss; or 12(b) motions for the federal claims, and then just see what washes out 19 20 of that and address the matter of Answers down the road, as 21 opposed to trying to amend the CMO to address Answers at 22 this time? 23 MR. GUARINO: Can the Court repeat that again 24 about (a) and --25 THE COURT: (A) is Tribal claims; (b) is federal

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 104 of 1

```
1
     claims.
 2
                   MR. GUARINO: Happening simultaneously?
 3
                   THE COURT: Have those motions proceed at the
     same time because, I think, which was the Tribe's approach.
 4
 5
     But you said then after the Tribe motions are done, you have
     to answer there, but it's stayed as to the federal claims.
 6
 7
                   MR. GUARINO: Yes, sir.
 8
                   THE COURT: I was thinking about maybe staying
    both of them after and see what washes out on the motion
 9
10
    phase.
11
                   MR. GUARINO: And just see or take this sort of
12
     one step at a time?
13
                   THE COURT: Yes.
14
                   MR. GUARINO: I'm not opposed to that, Your
15
     Honor. I think that's -- I think the Court needs to think
     about the step immediately in front of it, but also how it's
16
17
     going to fit in the larger picture of things. And I think
18
     providing for all parties to pursue legal challenges to the
     claims under Rule 12 is the appropriate way to do it, and
19
20
     that the Court declared that that is Phase I. That is what
21
     we are doing. Without commenting further on what we will be
22
     doing next, the Court can consider further that when we get,
23
     when we cross that bridge and we resolve the Rule 12 motions.
24
               And I think -- you know, I was looking at, as
    Mr. DePaoli was reading the quote of the United States of
25
```

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 105 of 1

```
some years ago, I note that in the brief, it seems to be the
 1
 2
     position of the United States, even back then, that what we
 3
     should do is focus on, in line 2 of the quote on page 11 of
     the response, "the legal issues." The legal issues. And
 4
 5
     that's precisely what we're asking the Court to do. And
     those legal issues are associated with a motion to dismiss.
 6
 7
                   THE COURT: Fifty-two hundred parties have been
 8
     served so far, huh?
 9
                   MR. GUARINO: Yes, Your Honor.
10
                   THE COURT: Okay. Of that, 1100 have waived
11
     service and chosen not to have any further involvement. So,
12
     they're just ignoring the case?
                   MR. GUARINO: Yes, Your Honor.
13
                   THE COURT: But 300 have filed a Notice of
14
15
     Intent To Participate. I then want to say 1150 persons have
16
     indicated they intend to participate. Whatever the number is,
17
     that's, that's 3,000 of the 5200.
18
               What happened to the other 2200?
19
                   MR. GUARINO: As it's been explained to me,
20
     Your Honor, there are -- and, frankly, Ms. Schneider might
21
     have greater insight into this. But as the case progresses,
22
     there are people who are removed, even though they have been
23
     served, they are removed from further involvement for various
```

reasons, as in they weren't proper -- they weren't the person

to have been served in the first place, or there's been a

24

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 106 of 1

```
transfer, or they no longer own the property. There's a host
 1
 2
     of reasons why people would drop in and drop out. And that
 3
     number was to give the Court a starting place of what's been
 4
     done over the last decade.
 5
               But, Your Honor, if I may, and I described this
 6
     last month when we were here before the Court, in other
 7
     contexts I have seen, very clearly, where water users,
 8
     non-Indian water users express an interest in participating
 9
     in a proceeding such as this, to quantify an Indian water
10
     rights claim or to address an Indian water rights matter,
11
     and the number of participants who indicate I would like to
12
     participate, or fill out the form that's presented to them
     and return it back to the court is, in fact, quite high.
13
               Another experience I have is when there was at least
14
15
     2500 participants who came forward and filed their piece of
16
    paper and said I want to participate. That case that I've
17
     been involved in is an excellent example of, in that instance,
18
     there's only a handful of active participants who actually
     do participate. Folks may have great interest in what's
19
20
     going on, for whatever reason. They may be opposed to the
21
     Tribal claims. But, this an initial expression of interest
22
     in participating. It's not an expression of we will be in
23
     court to present to the Court argument on any
```

Now, I say that. I don't know how many people

24

particular issue.

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 107 of 1

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will or won't. But, I'm expecting a great winnowing of
 1
 2
     participants in this process as we move forward.
                   MS. SCHNEIDER: Your Honor, this is Susan
 3
     Schneider. If I could just add to what Mr. Guarino said.
 4
 5
     I got an awful lot of calls from people in connection with
 6
     service. And a lot of times the question -- you know, they
 7
     try to get some legal advice from me, which, of course, I
 8
     don't want to give to them. But the sense that I've been
 9
     getting from people, many people who filed a Notice of
10
     Appearance and Intent to Participate, is they're only doing
11
     so for purposes of keeping track of the case. And in more
12
     recent calls, as I've noted to people that there's this
     E-Serve Order pending and that will come out at some point,
13
     several of them have been very positive about that and
14
15
     indicated that that will also help their goal of just keeping
16
     track of things.
17
                   THE COURT:
                               Thank you.
18
               You know, I guess it gets back to my lack of
19
     familiarity with water and how it flows and how it
20
     interrelates, but I'm looking at page 9 and 10 of the
21
     memorandum you've filed: "Litigation of the Tribal claims
22
     does not require the Court to initiate a general string
23
     adjudication of the surface and groundwater of the Walker
24
     River basin. The Tribal claims ask this court only to
     recognize and quantify water rights as described in the U.S.
25
```

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 108 of 1

counter-claims and Tribal counter-claims." 1 2 My note is: "What does this mean?" Because 3 Mr. DePaoli talked about that one water basin area but, nonetheless, Judge Reed had everyone in Walker River Basin 4 5 served, basically. 6 MR. GUARINO: I have the urge to stand, but I'll 7 try to sit. 8 Well, Your Honor, when the United States is making 9 its claim for water rights in the basin, it is appropriate 10 to give other potential water right holders, potential water 11 rights holders notice that's what we're doing. That's what 12 the last ten years has largely been about. The notices that went out to folks throughout the basin was not a notice to 13 14 say you need to come into court and make a claim for your 15 water rights; and, if you don't do that, there will be a 16 default. 17 That's not the notice that went out. The notice that went out was a notification that we are making water 18 rights claims on behalf of the Walker River Tribe and the 19 20 federal government. That's why groundwater water users were 21 notified as well. So that if they want to come in and Answer 22 and object to the claims of the United States, they could do 23 so. 24 THE COURT: So it's not -- I maybe understood 25 this erroneously. The Tribe asserting a claim to the

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 109 of 1

```
adjacent land, groundwater rights, would not necessarily
 1
 2
     deplete or diminish Harry Swainson's water rights, but they
 3
     would co-exist?
 4
                   MR. GUARINO: They would co-exist. There
 5
    might be very -- there might be very small, or none at all,
     hydrologic connection between the Tribe, the groundwater
 6
 7
     rights underneath the Walker River Reservation and another
 8
     water rights holder somewhere else in the basin. That's --
 9
                   THE COURT: All right. It's not necessary to
10
     resolve this issue for this proposed amendment, but it's
11
     something that has bothered me and concerns me.
12
               Is it your position, Mr. Guarino, that res judicata,
13
     collateral estoppel, claim preclusion, whatever, can be
     asserted in a motion, 12(b) motion?
14
15
                   MR. GUARINO: I believe so.
16
                   THE COURT: Without discovery?
17
                   MR. GUARINO: I believe so. I'm not sure.
18
     mean, I would have to see the motion that's filed.
19
                   THE COURT: Sure. I understand that.
20
                   MS. SCHNEIDER: Your Honor, this is Susan
     Schneider. There's Ninth Circuit case law on the scope
21
22
     of what, if any evidence, additional evidence can be presented
23
     in a Rule 12(b) motion; for example, pocket filings and so
24
     forth, and prior pleadings. So, there are some documents that
     can come before the Court in a Rule 12 motion without
25
```

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 110 of 1

1 converting it to a Rule 56. 2 I mean, I agree with Mr. Guarino. I don't think --3 I think res judicata can be dealt with under Rule 12. 4 MR. NEGRI: And, Your Honor, David Negri, 5 if I could real quickly just add to that. To add to Ms. Schneider's point, there is Ninth Circuit case law 6 7 saying res judicata can be brought as a 12(b)(6) motion. I 8 have litigated cases where we've raised it as a 12(b)(6) 9 motion, cited that case law, and proceeded to a determination. 10 THE COURT: Okay. Thank you. 11 Mr. DePaoli, one of the objections contained in 12 your memorandum at page 12, is that the Tribe/government's proposal would require 12(b) motions -- and I think we all 13 14 agree it would -- followed by Answers, counter-claims, 15 cross-claims, and Answers to counter-claims and cross-claims. What if we were to do what I've floated as an idea; and 16 17 that's just to have the next phase be 12 -- or any type of 18 motions that are appropriate to this case; and then defer 19 the Answers to counter-claims and further counter-claims and 20 so forth? 21 MR. DEPAOLI: And not have the opportunity to 22 have threshold issues at all? 23 THE COURT: Yes. 24 MR. DEPAOLI: You know, I still am convinced, 25 Your Honor, that the first issue to be dealt with is subject

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 111 of 1

```
matter jurisdiction; and that then we should follow the Case
 1
 2
     Management Order and have the Court determine whether or not
 3
     there are any issues that ought to be handled in the manner
 4
     as the Case Management Order specifically provides for the
 5
     handling of threshold issues: Designation, discovery, and
 6
     disposition. And so I don't think we should abandon that
 7
     concept.
 8
                   THE COURT: My thought is that threshold issues
 9
     are kind of along the lines of advisory opinions. And I've
10
     always had a difficult time embracing the concept of briefing
     what's called threshold issues. And it's really one of those
11
12
     times where I would like to be able to go to Judge Reed, but
     can't, and ask him the rationale here, and a light bulb would
13
14
     probably go off in my head.
15
               My thought on this case is consistent with
16
     Judge Jones; that we've got to get off center here and get
17
     going. And it may very well be that Rule 12 motions of some
18
     kind will be dispositive or narrow the issues. And my thought
19
     process is to have this new Phase I as being a requirement
20
     that 12(b) motions be filed within X days. I'm kind of
21
     reluctant to say that 12(b) motions would be waived because
22
     let's say Mr. DePaoli's part, he thinks that claim preclusion
23
     needs some discovery, and if he doesn't file his motion, he
24
     might be precluded from it; or, if he later tried to assert it
25
     as a Rule 56 motion, that there would be an argument that it
```

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 112 of 1

```
should have been asserted as a 12(b) motion. So my thought
 1
 2
     is that maybe the very first Phase I would be absolutely,
 3
     positively, dispositive motions that could be litigated
     without any discovery. Simultaneously, would be potentially
 4
 5
     dispositive motions that may need discovery. And any party
 6
     seeking to file such motion, or they want discovery, would
 7
     have to come back to court and get leave of court for that
 8
     discovery before I turn anyone loose on what it is. And I
 9
     think I would still embrace what Judge Reed said; it's just
10
     about written discovery.
               I would like to defer any, the requirement for any
11
12
     Answers or counter-claims, or Answers to counter-claims or
     cross-claims, until after we see what shakes out on the first
13
14
     phase of motion practice in this case.
15
               I've made some other notes here. I don't know if
     that's a, would be entitled a Supplemental Case Management
16
17
     Order or Amended, or Amendment to Case Management Order. I
18
     would think that Mr. Guarino, footnote -- let's see here -- 4
     at page 1 of the case, Proposed Supplemental Case Management
19
                 "The Court" -- or, excuse me, I quess it's
20
     Order says:
21
     footnote 5: "The Court notes that additional supplemental
22
     CMOs will be needed in the future." We may be optimistic in
23
     saying "may."
24
               I don't want to preclude the right of somebody to
```

do discovery of a certain limited nature, to pursue a 12(b) or

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 113 of 1

- 1 12 motion. And it may be that we allow Rule 56 motions that
- 2 would involve matters outside the pleadings to be asserted
- 3 at this time. And then, thereafter, I would like to address
- 4 the issue of, well, what do we do now about Answers? And at
- 5 that point in time, maybe reconsider whether some briefing
- 6 on threshold issues that remain would be beneficial. You
- 7 know, I'm not precluding or eliminating the threshold issue
- 8 altogether, but they may be something relevant that we want
- 9 to do down the road. They still may be of benefit to this
- 10 case.
- 11 With those enunciations of where I would like to
- 12 see this case go, Mr. Guarino, or whomever, do you have any
- 13 comment or questions?
- 14 MR. GUARINO: I don't believe so, Your Honor.
- THE COURT: Ms. Schneider, is there anything
- 16 you want to offer, since you've lived with this case for so
- 17 many years?
- MS. SCHNEIDER: I do agree with the Court that,
- in fact, under any approach here, you're going to be needing
- 20 more than one supplemental Case Management Order in the
- 21 future.
- 22 THE COURT: Mr. DePaoli, I know this decision
- doesn't comport, necessarily, or entirely with your approach.
- 24 It sort of embraces some of what you said and rejects some of
- 25 the others.

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 114 of 1

```
Is there any question or discussion?
 1
 2
                   MR. DEPAOLI: I guess the only question, Your
     Honor, is I assume this will be put in the form of another
 3
     Order that sort of spells it out?
 4
 5
                   THE COURT: Well, yes. And what I'm thinking --
     my original thought was to just tell plaintiffs to put
 6
 7
     something together, but I don't think that would be
 8
     appropriate.
 9
               And perhaps, Mr. Guarino, you can draft a proposed
10
     either supplemental Case Management Order, or amendment to it,
     whatever you want to call it, and discuss it with the other
11
12
     sides, that embraces these concepts that I am going to direct
13
     be applied to this case.
14
                   MR. GUARINO: We'll do that.
15
                   THE COURT: So does that answer your concern,
16
     Mr. DePaoli? You will have another written document to follow
17
     the CMO. And I want the parties to have a chance to discuss
     the best way to do it. And that will be one of our agenda
18
19
     items at the next meeting.
20
                   MR. DEPAOLI: The proposed order, Your Honor?
21
                   THE COURT: Yes.
22
               With that, does anyone else have any comment or
23
     questions?
24
               (No response.)
25
                   THE COURT: Well, it's been an interesting day.
```

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 115 of 1

```
I, again, would like to compliment the lawyers involved on
 1
 2
     their excellent presentations.
 3
               Mr. Shaw, thank you for coming and making your
 4
     comments.
 5
               And unless there's anything else to be brought to
 6
     our attention, we'll be in recess.
 7
               I've got more housekeeping to do here, so just go
 8
     ahead and do what you want.
 9
               Thank you all.
10
                (Court Adjourned.)
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
```

# Case 3:73-cv-00128-MMD-CSD Document 669 Filed 03/07/2013 Page 116 of 1

1	-000-
2	
3	I certify that the foregoing is a correct
4	transcript from the record of proceedings in the above-entitled matter.
5	/s/ Kathryn M. French February 13, 2013
6	KATHRYN M. FRENCH, RPR, CCR DATE
7	Official Reporter
8	
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