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1	GORDON H. DePAOLI Nevada State Bar No. 00195	
2	DALE E. FERGUSON Nevada State Bar No.4986	
3	WOODBURN AND WEDGE	
4	6100 Neil Road, Suite 500 Reno, Nevada 89511	
5	Telephone: 775 / 688-3000	
6	Attorneys for WALKER RIVER IRRIGATION	
7	DISTRICT	
8	IN THE UNITED STATES DISTRICT COURT FOR THE DISTRICT OF NEVADA	
9	UNITED STATES OF AMERICA,	IN EQUITY NO. C-125 SUBFILE NO. C-125-B
11	Plaintiff,	50DI IDE NO. C-125-D
12	WALKER RIVER PAIUTE TRIBE,	PROPOSED THRESHOLD ISSUES
13	Plaintiff-Intervenor,)	SUBMITTED BY NEVADA DEPARTMENT OF WILDLIFE,
14	v.)	JOSEPH AND BEVERLY
15	WALKER RIVER IRRIGATION DISTRICT,	LANDOLT, CIRCLE BAR N RANCH, LLC, ET AL., AND
16	a corporation, et al.,	WALKER RIVER IRRIGATION DISTRICT
17	Defendants.	
18		
19	UNITED STATES OF AMERICA, (1) WALKER RIVER PAIUTE TRIBE, (2)	
20	Counterclaimants,	
21)	
22	v.)	
23	WALKER RIVER IRRIGATION DISTRICT, et al.,	
24	Counterdefendants.	
25		
26	Pursuant to the Court's relevant Orders, co	ounsel for the United States, the Walker River
27	Paiute Tribe, Mineral County, the Walker Lake V	Working Group, Nevada, California, Landolts,
28	Circle Bar N Ranch, LLC, et al., and Walker Riv	ver Irrigation District have met in an effort to

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agree upon the threshold issues to be considered in accordance with the Case Management Order. They have been unsuccessful in reaching such an agreement.

Set forth below are issues which the Nevada Department of Wildlife, Joseph and Beverly Landolt, Circle Barn N Ranch, LLC, et al., and the Walker River Irrigation District contend are appropriate for consideration as threshold issues. In submitting this list, we do not contend that all of these issues should be addressed simultaneously. We request that the Court establish a schedule pursuant to which the parties would provide argument as to why a particular issue is a threshold issue, and as to how and when the issue ought to be addressed. We suggest an initial filing of simultaneous briefs on those questions, with a period of time allowed for a simultaneous response to the initial filings, and finally with a time allowed for a simultaneous reply to the responses. Thereafter, the Court might schedule a hearing to determine the threshold issues.

PROPOSED THRESHOLD ISSUES

- 1. Whether this Court has jurisdiction to adjudicate new claims for additional surface and/or underground water in Case C-125, a case in which a final judgment has been entered, or must a new and separate action form the basis for these claims; and if so, to what extent should the Court exercise its jurisdiction in these matters?
- 2. Whether a claim to a right for conservation storage of water in Weber Reservoir may be made under the implied reservation of water rights doctrine, which was established in *Winters* v. *United States*, 207 U.S. 564 (1908), or under any other theory of federal common law?
- 3. Whether a claim to a right for underground water may be made under the implied reservation of water rights doctrine, which was established in *Winters v. United States*, 207 U.S. 564 (1908), or under any other theory of federal common law?
- 4. Whether the express provisions of the Walker River Decree prevent the Tribe and the United States from asserting any claim in and to the waters of the Walker River and its

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tributaries that could have been asserted as of April 14, 1936, including a claim to a right for conservation storage?

- 5. Whether any water, surface or underground, was impliedly reserved when lands were added to the Reservation in 1936 in light of the following: (1) the language and history of the Act of Congress that authorized the addition of those lands; (2) the fact that prior to their addition to the Reservation, those lands were designated as public domain and opened to entry under the Desert Lands Act; and (3) the fact that the lands were added for grazing purposes.
- 6. Whether the United States may reserve water, under the federally implied reservation of water doctrine, from a water source that is not within the lands being reserved?
- 7. Whether the doctrine of claim (res judicata) and/or issue preclusion (collateral estoppel) bar any claim for:
- a. federally reserved surface water rights for the lands added to the Reservation as a result of the 1936 legislation ("1936 Lands");
- b. additional water from an underground source for lands that were within the Reservation at the time the Walker River Decree was entered;
 - c. additional water from an underground source for the 1936 Lands;
- d. storage rights, other than those for regulatory purposes, for those lands that were within the Reservation at the time the Walker River Decree was entered; and
 - te. storage rights, other than those for regulatory purposes, for the 1936 Lands.
- 8. Whether the doctrine of laches may be asserted against the counterclaims filed by the United States and Tribe?
- a. Whether the doctrine of laches bars the conservation storage claims of the United States and the Tribe for the lands within the Reservation as it existed at the time of entry of the Walker River Decree?

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Whether the doctrine of laches bars the United States' and the Tribe's claims for b. 2 a water right from underground sources for the Reservation as it existed at the time of the entry 3 of the Walker River Decree? 4 Whether the doctrine of laches bars the United States' and Tribe's claims for 5 federally reserved water rights including surface water, underground water, and/or conservation 6 storage claims for the 1936 Lands? 7 Whether other equitable defenses bar some or all of the said Tribal Claims? 9. 8 Whether the doctrine of estoppel bars: 9 10 any claim for a water right from underground sources within the (1)11 Reservation as it existed at the time of entry of the Walker River Decree; 12 any claim for a water right from underground sources within the 1936 (2)13 Lands; 14 any claim for conservation storage water rights for use on lands within (3) 15 the Reservation as it existed at the time of entry of the Walker River Decree; and 16 any claim for conservation storage water rights for use on the 1936 17 (4) 18 Lands. 19 b. Whether the Defendants may assert detrimental reliance as a defense to the 20 counterclaims of the United States and the Tribe? 21 Whether past actions by the Tribe and/or the United States, with regard to the c. 22 use of water and the allowance of waste, are sufficient to bar equitable relief? 23 Whether through its commencement and resolution of claims against the United States, 10. 24 the Tribe's claims (a) for water from underground sources, (b) for a conservation storage water 25 26

right for Weber Reservoir, and/or (c) for a implied reserved water right for the 1936 Lands

have been waived and are therefore extinguished?

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*	11. If the Tribe has no claim to underground to	vater on the Reservation based upon the	
2	implied reservation of water doctrine, or based upon any other theory of federal common law,		
3	does the State of Nevada have jurisdiction to regulate the use of underground water on the		
4	Reservation? Should the court decide this question?		
5	12. Whether, regardless of the extent of hyd	rologic connection between surface and	
6	underground water, this court is required to accept the distinction drawn between surface water		
7	rights and groundwater rights provided by California and Nevada law?		
8			
9	13. Are the holders of surface water rights established under federal law entitled to		
10	protection from the use of underground water beyond the protection provided to holders of		
11	surface water rights established under state law?		
12	DATED this 24th day of June, 2008.		
13	-		
14	May 16		
15	By: / / asta Adams By: Marta Adams	Laura Schroeder	
16	11 St. Dopas, American	roeder Law Offices 5 N.E. 39th Avenue	
17	100 North Carson Street P.C). Box 12527	
18		orneys for CIRCLE BAR N RANCH,	
19	WILDLIFE	C, et al.	
20	Ву	Gordon H. DePaoli	
21		Dale E. Ferguson	
22	1508 West Lewis Street 610	oodburn and Wedge 00 Neil Road, Suite 500	
23	(Can Diversity Can	no, Nevada 89511 orneys for WALKER RIVER	
24	10	RIGATION DISTRICT	
25			
26			
27			
28			

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1	11. If the Tribe has no claim to undergrou	and water on the Reservation based upon the
2	implied reservation of water doctrine, or based	upon any other theory of federal common law,
3	does the State of Nevada have jurisdiction to	regulate the use of underground water on the
4	Reservation? Should the court decide this quest	ion?
5	12. Whether, regardless of the extent of	hydrologic connection between surface and
6	underground water, this court is required to acc	ept the distinction drawn between surface water
8	rights and groundwater rights provided by Calif	ornia and Nevada law?
9	13. Are the holders of surface water rig	hts established under federal law entitled to
10	protection from the use of underground water	beyond the protection provided to holders of
11	surface water rights established under state law?	
12	DATED this 24th day of June, 2008.	
13		
14	By:	By:
15	Marta Adama Sr. Deputy Attorney General	Laura Schroeder Schroeder Law Offices
16 17	Conservation, Natural Resources 100 North Carson Street	1915 N.E. 39th Avenue P.O. Box 12527
18	Carson City, Nevada 89701	Portland, Oregon 97212-0527 Attorneys for CIRCLE BAR N RANCH,
19	Attorneys for NEVADA DEPARTMENT OF WILDLIFE	LLC, et al.
20		By:
21	By:	Gordon H. DePaoli Dale E. Ferguson
22	John W. Howard 1508 West Lewis Street	Woodburn and Wedge 6100 Neil Road, Suite 500
23	San Diego, California 92103 Attorneys for JOSEPH AND BEVERLY	Reno, Nevada 89511 Attorneys for WALKER RIVER
24	LANDOLT	IRRIGATION DISTRICT
25		
26 27		
28		

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1	11. If the Tribe has no claim to undergrou	and water on the Reservation based upon the	
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4	Reservation? Should the court decide this question?		
5	12. Whether, regardless of the extent of	hydrologic connection between surface and	
7	underground water, this court is required to acce	ept the distinction drawn between surface water	
8	rights and groundwater rights provided by California and Nevada law?		
9	13. Are the holders of surface water right	nts established under federal law entitled to	
10	protection from the use of underground water	beyond the protection provided to holders of	
11	surface water rights established under state law?		
12	DATED this 24th day of June, 2008.		
13 14		~ 0	
15	By:	By John Schoold	
16	Marta Adama Sr. Deputy Attorney General	Laura Schroeder Schroeder Law Offices	
17	Conservation, Natural Resources 100 North Carson Street	1915 N.E. 39th Avenue P.O. Box 12527	
18	Carson City, Nevada 89701 Attorneys for NEVADA DEPARTMENT OF	Portland, Oregon 97212-0527 Attorneys for CIRCLE BAR N RANCH,	
19	WILDLIFE	LLC, et al.	
20		By:Gordon H. DePaoli	
21	By:	Dale E. Ferguson Woodburn and Wedge	
22	1508 West Lewis Street San Diego, California 92103	6100 Neil Road, Suite 500 Reno, Nevada 89511	
23 24	Attorneys for JOSEPH AND BEVERLY LANDOLT	Attorneys for WALKER RIVER IRRIGATION DISTRICT	
25			
26			
27			
28			

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7	underground water, this court is required to acce	ept the distinction drawn between surface water
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9	13. Are the holders of surface water rights established under federal law entitled to	
10	protection from the use of underground water beyond the protection provided to holders of	
11	surface water rights established under state law?	
12	DATED this 24th day of June, 2008.	
13		
14		
15	By: Marta Adama	By: Laura Schroeder
16	Sr. Deputy Attorney General Conservation, Natural Resources	Schroeder Law Offices 1915 N.E. 39th Avenue
17	100 North Carson Street	P.O. Box 12527
18	Carson City, Nevada 89701 Attorneys for NEVADA DEPARTMENT OF	Portland, Oregon 97212-0527 Attorneys for CIRCLE BAR N RANCH,
19	WILDLIFE	By: Dordo N. De Parli
20		By: Xordon N. McParh Gordon H. DePaoli
21	By: John W. Howard	Dale E. Ferguson Woodburn and Wedge
22	1508 West Lewis Street	6100 Neil Road, Suite 500
23	San Diego, California 92103 Attorneys for JOSEPH AND BEVERLY	Reno, Nevada 89511 Attorneys for WALKER RIVER
24	LANDOLT	IRRIGATION DISTRICT
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1	CERTIFICATE OF SERVICE
2	I certify that I am an employee of Woodburn and Wedge and that on the 24th day of
3	June, 2008, I electronically served the foregoing Proposed Threshold Issues Submitted by
5	Nevada Department of Wildlife, Joseph and Beverly Landolt, Circle Bar N Ranch. LLC, et al
6	and Walker River Irrigation District on the following via their email addresses:
7	Linda Ackley lackley@water.ca.gov
9	Marta Adams maadams@ag.state.nv.us, payoung@ag.state.nv.us
10	Greg Addington greg.addington@usdoj.gov, judy.farmer@usdoj.gov, joanie.silvershield@usdoj.gov
12	George Benesch gbenesch@sbcglobal.net
14	Karen Peterson kpeterson@allisonmackenzie.com, jjonas@allisonmackenzie.com
15 16	Simeon Herskovits herskovitx@westernlaw.org
17 18	John W. Howard johnh@jwhowardattorneys.com, elisam@jwhowardattorneys.com
19	Michael D. Hoy Michael D Hoy mhoy@nevadalaw.com
20 21	Erin K.L. Mahaney emahaney@waterboards.ca.gov
22 23	David L. Negri david.negri@usdoj.gov
24	Michael W. Neville michael.neville@doj.ca.gov, wallace.greene@doj.ca.gov
25 26	Susan Schneider susan.schneider@usdoj.gov
27	Laura Schroeder

counsel@water-law.com

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1		I
1	Stacey Simon ssimon@mono.ca.gov	
2		
3	Wes Williams wwilliams@standfordaluni.org	
5	and I further certify that I served a copy of the	foregoing to the following by U.S. Mail, postage
6	prepaid, this 24th day of June, 2008:	s.
7	Kenneth Spooner	William W. Quinn Office of the Field Solicitor
8	General Manager Walker River Irrigation District	Department of the Interior
	P.O. Box 820	401 W. Washington St., SPC 44
9	Yerington, NV 89447	Phoenix, AZ 85003
10	Mary Hackenbracht	Tracy Taylor
11	Deputy Attorney General State of California	Division of Water Resources State of Nevada
12	1515 Clay St., 20 th Floor	901 S. Stewart St.
	Oakland, CA 94612-1413	Carson City, NV 89701
13	Garry Stone	Allen Biaggi
14	United States District Court Water Master	Dir. of Conservation & Natural Resources
15	290 S. Arlington Ave., 3rd Floor	State of Nevada 901 S. Stewart St.
16	Reno, NV 89501	Carson City, NV 89701
17	John Kramer	Wesley G. Beverlin
18	Dept. of Water Resources 1416 Ninth St.	Malissa Hathaway McKeith Lewis, Brisbois, Bisgaard & Smith LCP
19	Sacramento, CA 95814	221 N. Figueroa St., Suite 1200 Los Angeles, CA 90012
20		
21	James Shaw Water Master	Robert L. Auer Lyon County District Attorney
22	U.S. Board of Water Commissioners	31 S. Main St.
23	P.O. Box 853 Yerington, NV 89447	Yerington, NV 89447
24	Tim Glidden	Cheri Emm-Smith
25	U. S. Dept. of the Interior, Office of the Secretary, Div. Of Indian Affairs	Mineral County District Attorney P. O. Box 1210
26	1849 C St. N.W.	Hawthorne, NV 89415
27	Mail Stop 6456 Washington, D.C. 20240	
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1 2 3	Marshall S. Rudolph, Mono County Counsel Stacy Simon, Deputy County Counsel Mono County P. O. Box 2415 Mammoth Lakes, CA 93546-2415	William E. Schaeffer P. O. Box 936 Battle Mountain, NV 89820
4 5 6 7	Todd Plimpton Belanger & Plimpton 1135 Central Ave. P.O. Box 59 Lovelock, NV 89419	Nathan Goedde, Staff Counsel California Dept. of Fish and Game 1416 Ninth St., #1335 Sacramento, CA 95814
8 9 10	Jeff Parker Deputy Atty. General Office of the Attorney General 100 N. Carson St. Carson City, NV 89701-4717	Timothy A. Lukas P.O. Box 3237 Reno, NV 89505
11		
12		Holly Deulan
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