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9 **UNITED STATES DISTRICT COURT**  
**DISTRICT OF NEVADA**

10  
11 UNITED STATES OF AMERICA, )  
12 Plaintiff, )  
13 WALKER RIVER PAIUTE TRIBE, )  
14 Plaintiff-Intervenor, )  
15 v. )  
16 WALKER RIVER IRRIGATION DISTRICT, )  
A corporation, et al., )  
17 Defendants. )  
18

IN EQUITY NO. C-125-B-ECR

**NEVADA DEPARTMENT OF  
WILDLIFE'S PRELIMINARY  
LEGAL THEORIES**

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19 Pursuant to the Court's August 20, 2007 Order, the Nevada Department of Wildlife  
20 (NDOW) submits the following preliminary legal theories. These preliminary legal theories are  
21 not intended to represent an all-inclusive list of NDOW's legal positions. As this litigation  
22 proceeds and discovery is conducted, NDOW's legal theories may change and will be  
23 modified.

24 **1. (Res Judicata)**

25 The water rights incident to the Walker River Decree were fully adjudicated by this  
26 Court. *United States v. Walker River Irrigation District*, 11 F.Supp. 158 (D.Nev. 1935); rev'd.  
27 *United States v. Walker River Irrigation District*, 104 F.2d 334 (9<sup>th</sup> Cir. 1939). Under the  
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1 doctrine of *res judicata*, the water rights established in the Walker Right decree are final.  
2 *Nevada v. United States*, 463 U.S. 110, 103 S.Ct. 2906 (1983).

3 **2. (Res Judicata)**

4 Construction of Weber Dam was complete or nearly complete by the time the Walker  
5 River Decree was entered. If an additional water right for the benefit of the Walker River  
6 Paiute Tribe (Tribe) was contemplated, it would have been included in the original  
7 adjudication. *Id.*

8 **3. (Public Trust)**

9 Operation of Weber Dam and Reservoir by the U.S. Bureau of Indian Affairs has  
10 deprived NDOW of water that in certain years should have inured to the benefit of Walker  
11 Lake and NDOW's state-issued water right for the fishery in Walker Lake. E.g., *Mineral*  
12 *County v. Nevada*, 117 Nev. 235, 20 P.3d 800 (Nev. 2001); *State v. Bunkowski*, 88 Nev. 623,  
13 503 P.2d 1231 (Nev. 1972).

14 **4. (Waste)**

15 Water use along the Walker River, particularly by phreatophytes on the lower reaches  
16 of the river, results in the waste of water to the detriment of Walker Lake. NRS 533.460.

17 **5. (Winters Doctrine)**

18 The purpose of the Walker River Reservation, with the exception of irrigation on 2100  
19 acres accommodated in the Walker River Decree, is for *dryland grazing*. No additional water  
20 rights for irrigation are needed to accomplish this purpose. *Winters v. United States*, 207 U.S.  
21 564 (1908).

22 **6. (Extinguishment of claims by ICC payment)**

23 The Indian Claims Commission determined that the Walker River Indians' land was  
24 taken from them on December 31, 1862. *Northern Paiute Nation and the Bands Thereof, et*  
25 *al. v. U.S.*, 7 Ind. Cl. Com. 615 (June 4, 1959) The value of the land taken from the Paviotso,  
26 or Northern Paiutes, including the Walker River Indians, was determined. *Northern Paiute*  
27 *Nation and the Bands Thereof, et al. v. U.S.*, 16 Ind. Cl. Com. 215 (November 4, 1965). The  
28

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1 valuation of \$15,790,000 was upheld on appeal. *Northern Paiute Nation v. U.S.*, 183 Ct. Cl.  
2 321, 393 F.2d 786 (April 10, 1968).

3 In addition to a land claim, the Walker River Paiute Tribe made several other claims for  
4 compensation under the Indian Claims Commission Act, 605 Stat. 1060, 25 U.S.C. § 70(a), et  
5 seq.. *Northern Paiute Nation v. U.S.*, 8 Cl. Ct. 470 (July 11, 1985). Among these was a claim  
6 that the United States failed to provide a sufficient water supply to irrigate the Tribe's land,  
7 described as Count IV in Docket No. 87-A, which claim was proved. *Id.* at 488.

8 On March 23, 1989, a Stipulation for Compromise Settlement and Entry of Final  
9 Judgment was filed in *Northern Paiute Nation v. U.S.*, Docket no. 87-A. On March 24, 1989,  
10 judgment for \$4,300,000 was given to the Walker River Tribe for all claims of loss suffered as  
11 the consequences of the United States' alleged failure to provide an irrigation system  
12 sufficient to supply water to the irrigable lands of the Walker River Indian Reservation.

13 On November 23, 1992, judgment for \$2,500,000 was awarded to the Walker River  
14 Tribe, in Docket No. 87-A for grazing and fiscal claims. The case was dismissed on January  
15 13, 1993.

16 A fisheries claim originally presented in Docket No. 87 was segregated from the main  
17 docket and designated Docket No. 87-E. A judgment was paid. *Northern Paiute Nation v.*  
18 *U.S.*, 8 Cl. Ct. 470 at 477, n.6. The amount of the award and the specific findings of the court  
19 are not known. Discovery is needed to support this preliminary legal theory.

20 **7. (Diminishment of reservation; reestablishment for *dry land grazing*)**

21 The 1906 cession altered the boundaries of the reservation so that the ceded lands  
22 were no longer within the limits of the reservation and were restored to the public domain.  
23 *U.S. v. Southern Pac. Transp. Co.*, 543 F.2d 676, 694, 696 (9<sup>th</sup> Cir. 1976).

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**8. (State regulation of groundwater)**

Regulation of groundwater in Nevada is within the State Engineer's statutory jurisdiction (NRS Chapter 534) and is not part of the Walker River Decree.

Dated: December 17, 2007.

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**CERTIFICATE OF SERVICE**

I certify that I am an employee of the Office of the Attorney General and that on this 17th day of December 2007, I served a copy of the foregoing **Nevada Department of Wildlife's Preliminary Legal Theories**, by placing said document in the U.S. Mail, postage prepaid, addressed to:

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